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REFERENCE TITLE: interlock restricted licenses; violations; reporting

State of Arizona House of Representatives Fifty-fifth Legislature First Regular Session 2021

HB 2013

Introduced by Representative Kavanagh

AN ACT

AMENDING SECTIONS 28-1301, 28-1402, 28-1403, 28-1461, 28-1462 AND 28-1468, ARIZONA REVISED STATUTES; RELATING TO IGNITION INTERLOCK DEVICES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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Be it enacted by the Legislature of the State of Arizona:

Section 1. Section 28-1301, Arizona Revised Statutes, is amended to read:

28-1301. Definitions

In this chapter, unless the context otherwise requires:

- 1. "CASE MANAGEMENT SERVICE PROVIDER" MEANS A PERSON THAT IS LOCATED IN THE UNITED STATES, THAT IS UNDER CONTRACT WITH THE DEPARTMENT TO CREATE, MAINTAIN AND MANAGE RECORDS OF TRAVEL TIMES AND LOCATIONS FOR A PERSON WHO IS OPERATING A MOTOR VEHICLE UNDER A RESTRICTED DRIVER LICENSE, THAT RECEIVES DIGITAL IMAGES AND GLOBAL POSITIONING SYSTEM LOCATION DATA FROM THE MANUFACTURER AND THAT REPORTS VIOLATIONS OF DRIVING RESTRICTIONS THAT ARE PLACED ON A PERSON TO THE DEPARTMENT IN AN ELECTRONIC FORMAT AS PRESCRIBED BY THE DIRECTOR.
- 1. 2. "Certified ignition interlock device" means an ignition interlock device that is certified pursuant to article 5 of this chapter.
- 2. 3. "Circumvent" or "circumvention" means an attempted or successful bypass of the proper functioning of a certified ignition interlock device and includes all of the following:
- (a) The bump start of a motor vehicle with a certified ignition interlock device.
- (b) The introduction of a false sample other than a deep-lung breath sample from the person driving the motor vehicle.
- (c) The introduction of an intentionally contaminated or a filtered breath sample.
- (d) The intentional disruption or blocking of a digital image identification device.
- (e) The continued operation of the motor vehicle after the certified ignition interlock device detects breath alcohol exceeding the presumptive limit prescribed in section 28-1381, subsection G, paragraph 3 or, if the person is under twenty-one years of age, any attempt to operate the motor vehicle with any spirituous liquor in the person's body.
- (f) Operating a motor vehicle without a properly functioning certified ignition interlock device.
- (g) Allowing a person other than the person who is required to maintain a functioning certified ignition interlock device pursuant to this chapter to breathe into the certified ignition interlock device for the purpose of providing a breath alcohol sample to start the motor vehicle or for the rolling retest.
- 3. 4. "Commercial motor vehicle" means a motor vehicle or combination of motor vehicles used to transport passengers or property if the motor vehicle either:
- (a) Has a gross combined weight rating of twenty-six thousand one or more pounds inclusive of a towed unit with a gross vehicle weight rating of more than ten thousand pounds.
- (b) Has a gross vehicle weight rating of twenty-six thousand one or more pounds.

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- (c) Is a school bus.
- (d) Is a bus.
- (e) Is used in the transportation of materials found to be hazardous for the purposes of the hazardous materials transportation act (49 United States Code sections 5101 through 5127) and is required to be placarded under 49 Code of Federal Regulations section 172.504, as adopted by the department pursuant to chapter 14 of this title.
- 4. 5. "Education" means a program in which a person participates in at least sixteen hours of classroom instruction relating to alcohol or other drugs.
- 5. 6. "Ignition interlock device" means a device that is based on alcohol specific electrochemical fuel sensor technology that meets the national highway traffic safety administration specifications, that connects a breath analyzer to a motor vehicle's ignition system, that is constantly available to monitor the concentration by weight of alcohol in the breath of any person attempting to start the motor vehicle by using its ignition system and that deters starting the motor vehicle by use of its ignition system unless the person attempting to start the motor vehicle provides an appropriate breath sample for the device and the device determines that the concentration by weight of alcohol in the person's breath is below a preset level.
- 6. 7. "Ignition interlock service provider" means a person who is an authorized representative of a manufacturer and who is under contract with the department to install or oversee the installation of ignition interlock devices by the provider's authorized agents or subcontractors and to provide services to the public related to ignition interlock devices.
- 7. 8. "License" means any license, temporary instruction permit or temporary license issued under the laws of this state or any other state pertaining to the licensing of persons to operate motor vehicles.
- 8. 9. "Manufacturer" means a person or an organization that is located in the United States, that is responsible for the design, construction or production of an ignition interlock device and that is certified by the department to offer ignition interlock devices for installation in motor vehicles in this state.
- 9. 10. "Rolling retest" means a breath alcohol test that is required of a person at random intervals after the motor vehicle is started and that is in addition to the initial test required to start the motor vehicle.
- 10.11. "Screening" means a preliminary interview and assessment of an offender to determine if the offender requires alcohol or other drug education or treatment.
- 11. 12. "Tampering" means an overt or conscious attempt to physically disable or otherwise disconnect the certified ignition interlock device from its power source that allows the operator to start the engine without taking and passing the requisite breath test.

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12. 13. "Technician" means a person who is certified and properly trained by an ignition interlock service provider to install, inspect, repair, calibrate, service or remove certified ignition interlock devices.

 $\frac{13.}{14.}$ "Treatment" means a program consisting of at least twenty hours of participation in a group setting dealing with alcohol or other drugs in addition to the sixteen hours of education.

Sec. 2. Section 28-1402, Arizona Revised Statutes, is amended to read:

28-1402. <u>Issuance of special ignition interlock restricted</u> <u>driver license</u>

- A. On application pursuant to section 28-1401, subsection A the department may, and pursuant to section 28-1401, subsection C the department shall, issue a special ignition interlock restricted driver license that only allows a person whose class D or class G license has been suspended pursuant to section 28-1385 or suspended or revoked for a first refusal pursuant to section 28-1321, a second violation of section 28-1381 or 28-1382 or a first violation of section 28-1383, subsection A, paragraph 3 to operate a motor vehicle that is equipped with a functioning certified ignition interlock device and only under the restrictions described in section 28-144.
- B. ON APPLICATION PURSUANT TO SECTION 28-1401, SUBSECTION A, IF A PERSON'S PRIVILEGE TO OPERATE A MOTOR VEHICLE HAS BEEN SUSPENDED DUE TO AN ALCOHOL-RELATED OFFENSE PURSUANT TO SECTION 28-1385 AND THE PERSON MEETS THE CRITERIA PRESCRIBED IN SECTION 28-1385, SUBSECTION G, THE DEPARTMENT SHALL ISSUE A SPECIAL IGNITION INTERLOCK RESTRICTED DRIVER LICENSE THAT ALLOWS A PERSON WHOSE CLASS D OR G LICENSE HAS BEEN SUSPENDED FOR NINETY DAYS PURSUANT TO SECTION 28-1385 TO OPERATE A MOTOR VEHICLE THAT IS EQUIPPED WITH A FUNCTIONING CERTIFIED IGNITION INTERLOCK DEVICE.
- ${\tt B.}$ C. The department may only issue a special ignition interlock restricted driver license to an applicant who is otherwise qualified by law.
- c. D. Except as provided in section 28-1463, if the department suspends, revokes, cancels or otherwise rescinds a person's special ignition interlock restricted license or privilege for any reason, the department shall not issue a new license or reinstate the special ignition interlock restricted driver license during the prescribed period of suspension or revocation or while the person is otherwise ineligible to receive a license.
- Sec. 3. Section 28-1403, Arizona Revised Statutes, is amended to read:

28-1403. Extension of interlock restricted licenses; hearing; scope

A. A person whose driver license restriction is extended pursuant to section 28-1461 may submit to the department a written request for a hearing. The written request must be received by the department within fifteen days after the date of the order of extension of the restriction.

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On receipt of a request for a hearing, a hearing shall be held within thirty days.

- B. Hearings requested pursuant to this section shall be conducted in the same manner and under the same conditions as provided in section 28-3306. For the purposes of this section, the scope of the hearing shall include only the following issues:
- 1. Whether the person was issued a special ignition interlock restricted driver license PURSUANT TO SECTION 28-1402.
- 2. Whether the person tampered with the certified ignition interlock device.
- 3. Whether the person attempted to operate the vehicle with an alcohol concentration exceeding the presumptive limit as prescribed in section 28-1381, subsection G, paragraph 3— two or more times during the period of license restriction or limitation.
- 4. If the person is under twenty-one years of age, whether the person attempted to operate the vehicle with any spirituous liquor in the person's body during the period of license restriction or limitation.
- 5. Whether the person submitted proof of compliance or calibration as prescribed in section 28-1461.
- 6. WHETHER THE PERSON OPERATED THE VEHICLE IN VIOLATION OF A RESTRICTION PLACED ON THE PERSON'S DRIVING PRIVILEGE PURSUANT TO SECTION 28-1402 TWO OR MORE TIMES DURING THE PERIOD OF LICENSE RESTRICTION.
- Sec. 4. Section 28-1461, Arizona Revised Statutes, is amended to read:

28-1461. <u>Use of certified ignition interlock devices:</u> reporting

- A. If a person's driving privilege is limited pursuant to section 28-1381, 28-1382, 28-1383 or 28-3319 or restricted pursuant to section 28-1402:
 - 1. The person shall:
- (a) Pay the costs for installation and maintenance of the certified ignition interlock device.
- (b) Provide proof to the department of installation of a functioning certified ignition interlock device in each motor vehicle operated by the person.
- (c) Provide proof of compliance to the department at least once every ninety days during the period the person is ordered to use an ignition interlock device.
- (d) Provide proof of calibration of the certified ignition interlock device to the department at least once every ninety days during the period the person is ordered to use an ignition interlock device.
- (e) PAY THE COST FOR MONITORING THE PERSON'S SPECIAL IGNITION INTERLOCK RESTRICTED DRIVER LICENSE ISSUED PURSUANT TO SECTION 28-1402.
- 2. The department shall not reinstate the person's driving privilege or issue a special ignition interlock restricted driver license until the person has installed a functioning certified ignition interlock

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device in each motor vehicle operated by the person and has provided proof of installation to the department.

- B. While a person maintains a functioning certified ignition interlock device in a vehicle pursuant to this chapter, the ignition interlock manufacturer OR THE CASE MANAGEMENT SERVICE PROVIDER shall electronically provide to the department in real time and in a form prescribed by the department the following information:
 - 1. Any tampering or circumvention.
- 2. Any failure to provide proof of compliance or inspection of the certified ignition interlock device as prescribed in this section.
- 3. Any attempt to operate the vehicle with an alcohol concentration exceeding the presumptive limit as prescribed in section 28-1381, subsection G, paragraph 3 or, if the person is under twenty-one years of age, any attempt to operate the vehicle with any spirituous liquor in the person's body.
- 4. Each time that a person fails to properly perform any set of three consecutive rolling retests that occur during a drive cycle.
- 5. EACH TIME THAT A PERSON OPERATES THE VEHICLE IN VIOLATION OF A RESTRICTION PLACED ON THE PERSON'S DRIVING PRIVILEGE PURSUANT TO SECTION 28-1402.
- C. If the person is under eighteen years of age, the ignition interlock service provider, if requested by the person's parent or legal guardian, shall provide to the person's parent or legal guardian the information prescribed in subsection B of this section.
- D. On request, the ignition interlock manufacturer OR THE CASE MANAGEMENT SERVICE PROVIDER shall provide the information prescribed in subsection B of this section to:
 - 1. The department of health services authorized provider.
- 2. The probation department that is providing alcohol or other drug screening, education or treatment to the person.
- 3. The physician, psychologist, physician assistant, registered nurse practitioner or substance abuse counselor who is evaluating the person's ability to safely operate a motor vehicle following a revocation of the person's driving privilege as prescribed in section 28-3315, subsection D.
 - 4. The court.
- E. The department shall extend an ignition interlock restricted or limited driver license and the certified ignition interlock device period for six months if the department has reasonable grounds to believe that any of the following applies:
- 1. The person tampered with or circumvented the certified ignition interlock device.
- 2. The person attempted to operate the vehicle with an alcohol concentration exceeding the presumptive limit as prescribed in section 28-1381, subsection G, paragraph 3, two or more times during the period of license restriction or limitation.

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- 3. If the person is under twenty-one years of age, the person attempted to operate the vehicle with any spirituous liquor in the person's body during the period of license restriction or limitation.
- 4. The person failed to provide proof of compliance or inspection as prescribed in this section.
- 5. The person attempts to operate the vehicle with an alcohol concentration of 0.08 or more during a six month extension pursuant to this subsection.
- 6. The person fails to properly perform any set of three consecutive rolling retests that occur during a drive cycle.
- 7. THE PERSON OPERATED THE VEHICLE IN VIOLATION OF A RESTRICTION PLACED ON THE PERSON'S DRIVING PRIVILEGE PURSUANT TO SECTION 28-1402 TWO OR MORE TIMES DURING THE PERIOD OF LICENSE RESTRICTION.
- F. If the special ignition interlock restricted license is extended pursuant to subsection E of this section, the limitations prescribed in sections 28-1381, 28-1382, 28-1383 and 28-3319 do not begin until the restrictive period of the license ends.
- G. The department shall make a notation on the driving record of a person whose driving privilege is limited pursuant to section 28-1381, 28-1382, 28-1383, 28-1385 or 28-3319 or restricted pursuant to section 28-1402 that states that the person shall not operate a motor vehicle unless it is equipped with a certified ignition interlock device. Unless the person is convicted of a second or subsequent violation of section 28-1381, 28-1382 or 28-1383, the notation may not include any mark, color change or other notation or indication on the person's physical driver license.
- H. Proof of compliance does not include a skipped or missed random sample if the motor vehicle's ignition is off at the time of the skipped or missed sample.
- Sec. 5. Section 28-1462, Arizona Revised Statutes, is amended to read:

28-1462. <u>Ignition interlock device certification and</u> <u>decertification; service provider bonds</u>

- A. After consulting with the director of the department of public safety, the assistant director for the motor vehicle division of the department of transportation shall:
 - 1. Certify ignition interlock devices.
- 2. Publish a list of certified ignition interlock devices that includes information about the manufacturers of the devices and where the devices may be ordered.
- 3. Make the list available to the courts and probation departments without charge.
 - 4. Establish standards and qualifications for technicians.
- B. The assistant director shall adopt rules prescribing the requirements for certification and decertification of an ignition interlock device. These rules shall include:

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- 1. The procedure for certification of ignition interlock devices.
- 2. Provisions to ensure the reliability of the ignition interlock device over the range of motor vehicle environments.
- 3. Provisions to ensure that the ignition interlock device works accurately in an unsupervised environment.
- 4. The procedure for decertification of an ignition interlock device for cause.
- C. The assistant director shall not certify an ignition interlock device unless all of the following are satisfied:
- 1. The device requires a deep-lung breath sample or another accurate measure of the concentration by weight of alcohol in the breath.
- 2. The device is made by a manufacturer that is covered by product liability insurance in the amount of one million dollars per event and three million dollars in the aggregate.
- 3. The manufacturer of the device indemnifies this state against any liability that may result from the use of the device.
- 4. The device meets or exceeds the 2013 national highway traffic safety administration standards, including the ability to wirelessly transmit and receive information, take a digital image and include the global positioning system location of the device at the time of a requested test AND AT THE TIME THAT THE VEHICLE'S IGNITION IS DISENGAGED.
- 5. The device is repaired or modified only by the manufacturer of the device.
- 6. All of the device reporting that is required by sections 28-1461 and 28-1468 originates from the device manufacturer OR THE CASE MANAGEMENT SERVICE PROVIDER.
- D. The assistant director may adopt, in whole or in part, the guidelines, rules, regulations, studies or independent laboratory tests performed and relied on by other states or agencies or commissions of other states in the certification or approval of ignition interlock devices.
- E. Each ignition interlock service provider who installs a certified ignition interlock device shall submit to the department a bond in a form to be approved by the assistant director and in an amount of at least two hundred thousand dollars. The bond inures to the benefit of any person who is ordered or required to equip a motor vehicle with an ignition interlock device pursuant to article 3 of this chapter or section 28-3319 and who suffers a loss because of either of the following:
- 1. Insolvency or discontinuance of business of the ignition interlock service provider who installed the device.
- 2. Failure of the ignition interlock service provider or agent or subcontractor of the ignition interlock service provider to comply with any provision of a contract that is required pursuant to section 28-1468 or any rule adopted pursuant to this section.
- F. The assistant director shall adopt a warning label design to be affixed to each certified ignition interlock device on installation. The

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label shall contain a warning that a person tampering with, circumventing or otherwise misusing the ignition interlock device is guilty of a class 1 misdemeanor.

- G. After consultation with the director of the department of public safety, the assistant director may include information the assistant director deems necessary in the notice prescribed in section 28-3318 regarding certified ignition interlock devices.
- H. An ignition interlock service provider shall collect a fee for each certified ignition interlock device that is installed by the provider in an amount that is determined by the director. The ignition interlock service provider shall remit the collected fees to the department on a monthly basis and in a manner established by the department. The department shall deposit the fees in the ignition interlock device fund established by section 28-1469.
- Sec. 6. Section 28–1468, Arizona Revised Statutes, is amended to read:

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28-1468. <u>Ignition interlock service provider application;</u>
denial; appeal; contract requirements;
manufacturer reporting requirements; cease and
desist order
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- A. An application for authorization of an ignition interlock service provider contract must be submitted to the director by the manufacturer in writing on a form prescribed and furnished by the director. The person shall include with the application all documents and fees prescribed by the director.
 - B. The application shall be verified and must contain:
- 1. The name and residence address of the applicant, the name and residence address of each partner if the applicant is a partnership or the name and residence address of each principal officer if the applicant is a corporation.
 - 2. The applicant's principal place of business.
- 3. The location or planned location for each place of business at or from which the business is to be conducted.
 - 4. Any other information the director requires.
- C. The director may approve an application for authorization of a contract if the director determines that the requirements of this article are met.
- D. The director may deny an application for authorization of a contract if any person included in the application has:
- 1. Made a misrepresentation or misstatement in the application to conceal a matter that would cause the application to be denied.
- 2. Been convicted of a class 1, 2, 3 or 4 felony or a crime of moral turpitude, breach of trust, fraud, theft or dishonesty in any jurisdiction or any foreign country within ten years before the date of the application.

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- 3. Been convicted of any criminal act, other than a crime described in paragraph 2 of this subsection, in any jurisdiction or a foreign country within five years before the date of the application.
- 4. Been involved in any activity that the director determines to be inappropriate in relation to the authority granted.
- E. The director may deny an application for authorization of an ignition interlock service provider contract under this article and, if denied, shall notify the applicant in writing of the denial within twenty days after the denial and of the grounds for the denial if the director determines that any of the following applies:
- 1. The applicant is not eligible for an ignition interlock service provider contract under this article.
 - 2. The application is not made in good faith.
- 3. The application contains a material misrepresentation or misstatement.
 - 4. The applicant has not met the requirements of this chapter.
- F. An applicant whose application is denied may make a written request to the department for a hearing on the denial of the application within fifteen days after the notice of denial. If the applicant does not request a hearing within thirty FIFTEEN days, the denial is final.
- G. If the applicant requests a hearing, the director shall provide written or electronic notice to the applicant to appear at a hearing to show cause why the denial of the applicant's application should not be upheld. After consideration of the evidence presented at the hearing, the director shall issue a written decision and order.
- H. If the application is denied, the applicant may appeal the decision pursuant to title 12, chapter 7, article 6.
- I. If the director authorizes an ignition interlock service provider's application for a contract, the ignition interlock service provider's contract with the department must meet or exceed the requirements in this section, be for a term of at least three years and include all of the following provisions and requirements:
- 1. Require the ignition interlock service provider to maintain at least one service center in each county in this state.
- 2. Ignition interlock devices must be effectively and efficiently installed, calibrated and removed.
- 4. The ignition interlock manufacturer OR THE CASE MANAGEMENT SERVICE PROVIDER must electronically transmit reports to the department in a format that is determined by the department and that includes any of the following:
 - (a) Driver activity.
 - (b) Bypass approval.
 - (c) Compliance.
 - (d) Client violations.

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- (e) Unique identifying numbers for each device.
- (f) Unique employee numbers identifying the person who installed or removed an ignition interlock device.
- 5. A detailed implementation plan that outlines the steps and the time frames necessary for the ignition interlock service provider to be fully operational.
- 6. The ignition interlock service provider must collect and remit all applicable fees and taxes to the appropriate government entity.
- 7. If the ignition interlock service provider is out of compliance, corrective actions that will be taken, including penalty provisions and liquidated damages.
- 8. The ignition interlock device must have security protections, including each device having the capability to record each event and provide visual evidence of any actual or attempted tampering, alteration, bypass or circumvention.
- 9. The ignition interlock service provider will process the transition and ensure that continuous monitoring occurs if an ignition interlock device client requires transition of services.
- 10. The ignition interlock service provider will self-certify, complete background checks and train technicians in compliance with the rules adopted by the department.
- 11. The ignition interlock service provider must ensure that each service center is adequately staffed and equipped to provide all ignition interlock device support services. Mobile service operations based at a service center are permitted ALLOWED, except that a tow truck may not be used for mobile service. A service center may not provide services for more than one ignition interlock service provider.
- 12. The ignition interlock service provider must train clients on how to use the ignition interlock device.
- 13. A transition plan that will ensure continuous monitoring is achieved if the ignition interlock service provider leaves this state.
- 14. Require the ignition interlock service provider to have and maintain insurance that is approved by the department.
- 15. A procedure for progressive discipline of an employee, agent or subcontractor of an ignition interlock service provider who fails to comply with the requirements of this chapter or of the ignition interlock service provider contract.
- 16. Require client information and financial records to be maintained at a commercial business location in this state that is not a residence and that has posted business hours where the department may access the records. On termination or expiration of the contract, the ignition interlock service provider must submit all client information to the department.
- 17. The ignition interlock service provider may not charge a client to replace a defective ignition interlock device.

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- 18. The ignition interlock device must take a digital image identifying the client who is providing the breath sample and the digital image must include the date and time that the breath sample was provided.
- 19. The ignition interlock service provider must comply with all county and municipal zoning regulations for commercial businesses and provide a corresponding business license to the department.
- 20. The ignition interlock service provider must clearly post all client fees for the installation, removal and inspection of the certified ignition interlock device.
- 21. IF THE PERSON'S DRIVING PRIVILEGE IS RESTRICTED PURSUANT TO SECTION 28-1402, THE IGNITION INTERLOCK DEVICE MUST REPORT THE GLOBAL POSITIONING SYSTEM LOCATION OF THE DEVICE EACH TIME THAT THE VEHICLE'S IGNITION IS SUCCESSFULLY STARTED AND EACH TIME THE VEHICLE'S IGNITION IS DISENGAGED.
- J. If the director has reasonable cause to believe that a person who is a party to an ignition interlock service provider contract pursuant to this article is violating any provision of this chapter, the director shall immediately issue and mail a cease and desist order to the person's last known address.
- K. On receipt of the cease and desist order, the person shall immediately cease and desist, or cease and desist as provided in the contract between the department and the ignition interlock service provider, from further engaging in any activity that is not authorized pursuant to this chapter and that is specified in the cease and desist order.
- L. On failure of the person to comply with the cease and desist order, the director may conduct a hearing pursuant to this section.

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