REFERENCE TITLE: full-time equivalent student; expenditure limitation

State of Arizona Senate Fifty-fifth Legislature Second Regular Session 2022

SB 1374

Introduced by Senator Shope

AN ACT

AMENDING SECTIONS 15-1401, 15-1466.01 AND 41-563, ARIZONA REVISED STATUTES; RELATING TO COMMUNITY COLLEGES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 15-1401, Arizona Revised Statutes, is amended to 3 read: 4 15-1401. Definitions 5 In this chapter, unless the context otherwise requires: 6 1. "Accredited" means accredited by a regional accrediting agency 7 recognized by the United States department of education or by the council 8 on postsecondary accreditation. 9 2. "Additional short-term classes" means those classes that are not in session on the forty-fifth day of the fall or spring semester, that 10 11 commence at various times during the fiscal year and that are offered over 12 a period of less than sixteen weeks. 13 3. "Budget year" means the fiscal year for which the community 14 college district is budgeting and that immediately follows the current 15 year. 16 4. "Community college" means an educational institution that is 17 operated by a district board and that provides a program of not more than 18 four years' training in the arts, sciences and humanities beyond the 19 twelfth grade of the public or private high school course of study or 20 vocational education, including terminal courses of a technical and 21 vocational nature and basic adult education courses. 22 5. "Community college tuition financing district" means a district 23 that is organized pursuant to section 15-1409. 24 6. "Current year" means the fiscal year in which the community 25 college district is operating. 26 7. "District" means a community college district that is established pursuant to sections 15-1402 and 15-1403 or section 15-1402.01 27 and that is a political subdivision of this state and, unless otherwise 28 29 specified, includes community college tuition financing districts established pursuant to section 15-1409. 30 31 8. "District board" means the community college district governing 32 board. "Full-time equivalent student" means: 33 9. (a) FOR THE PURPOSES OF SECTION 15-1466.01, SUBSECTION B, STUDENT 34 ENROLLMENT FOR TWELVE COMMUNITY COLLEGE SEMESTER CREDIT UNITS 35 PER 36 SEMESTER. 37 (b) FOR ALL OTHER PURPOSES, student enrollment for fifteen community college semester credit units per semester. 38 10. "Open entry, open exit classes" means those classes in which 39 40 students enter or exit based on mastery of specified competencies and that 41 commence at various times during the fiscal year. 11. "Operational expense budget" means the budget as adopted by the 42 43 district board pursuant to section 15-1461. 12. "Operational expenses" means the administration, instruction, 44 45 operation of community college plant, maintenance of community college

1 plant, fixed charges and contingencies incurred in the operation of a 2 district, excluding all capital outlay items, special levies, auxiliary 3 enterprise funds, restricted funds and bond service items.

4 13. "Provisional community college district" means a community 5 college district that was organized pursuant to section 15-1409 and that 6 began operations before January 1, 2015.

7 Sec. 2. Section 15-1466.01, Arizona Revised Statutes, is amended to 8 read:

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15-1466.01. <u>Calculation of full-time equivalent student</u> <u>enrollment: report</u>

11 A. In determining state aid under sections 15-1464 and 15-1466, the 12 number of full-time equivalent students shall be calculated in the 13 following manner:

14 1. For the basic actual full-time equivalent student enrollment, 15 add the number of full-time equivalent students enrolled as of forty-five 16 days after classes begin in the fall semester to the number of full-time 17 equivalent students enrolled as of forty-five days after classes begin in 18 the spring semester, not including additional short-term classes, and 19 divide the sum by two.

20 2. For the additional short-term and open entry, open exit 21 full-time equivalent student enrollments:

(a) Determine the total number of credit units for students enrolled
 in additional short-term and open entry, open exit classes for the fiscal
 year.

(b) Determine the total number of credit units for students who have completed the additional short-term and open entry, open exit classes for the fiscal year. Any student who has not completed the class by June 30 of each fiscal year shall IS not be eligible to be counted for state aid purposes until the following year.

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(c) Add the amounts in subdivisions (a) and (b) of this paragraph.

31 (d) Divide the amount determined in subdivision (c) of this 32 paragraph by two.

33 (e) Divide the quotient obtained in subdivision (d) of this 34 paragraph by thirty.

35 (f) The result in subdivision (e) of this paragraph is the 36 additional short-term and open entry, open exit full-time equivalent 37 student enrollments for the fiscal year.

38 3. For the skill center and adult basic education courses full-time 39 equivalent student enrollment, divide by six hundred forty the total class 40 attended clock hours of persons who complete vocational training. Any 41 student who does not complete vocational training programs by June 30 of 42 each fiscal year shall IS not be eligible to be counted for state aid 43 purposes until the following year. 1 4. The total of basic actual, additional short-term and open entry, 2 open exit and skill center full-time equivalent student enrollment shall 3 be the basis of providing state aid.

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5. For a student who takes a course for which credit is awarded by 5 both a community college and a high school, in which the instructor is an 6 employee of the high school and in which the class is being taught on the 7 high school campus during the normal high school operating hours, the 8 amount of state aid that the community college would otherwise receive for 9 that student shall be reduced by fifty percent.

10 B. For the purposes of calculating the district expenditure 11 limitation prescribed in article IX, section 21, Constitution of Arizona, 12 and pursuant to section 41-563, the number of full-time equivalent 13 students shall be calculated in the following manner:

14 Determine the total of basic actual, additional short-term and 1. open entry, open exit and skill center full-time equivalent students as 15 16 prescribed in subsection A of this section USING THE DEFINITION OF 17 FULL-TIME EQUIVALENT STUDENT PRESCRIBED IN SECTION 15-1401, PARAGRAPH 9, 18 SUBDIVISION (a).

19 Determine the number of full-time equivalent students included 2. 20 in paragraph 1 of this subsection who were enrolled in career and 21 technical education courses that have been approved by the department of 22 education in accordance with the Carl D. Perkins career and technical 23 education improvement act of 2006.

24 3. Multiply the amount determined in paragraph 2 of this subsection 25 by 0.3.

26 4. Add the amounts in paragraphs 1 and 3 of this subsection. This 27 sum is the full-time equivalent student enrollment for the purpose of the 28 DISTRICT expenditure limitation.

29 C. The full-time equivalent student enrollment reported by each 30 district for all basic actual, additional short-term and open entry, open 31 exit classes and skill center and adult basic education courses pursuant to subsection A of this section shall be audited annually by the auditor 32 33 general. The auditor general shall audit separately any full-time equivalent student enrollment in which a student is enrolled in a course 34 35 for both high school and college credit simultaneously, except for credit 36 received at a private college or a college that is owned, operated or 37 chartered by an Indian tribe, taking into consideration any relevant law, 38 regulation or rule. Beginning with the audit for the year ending June 30, 39 2016, The auditor general shall audit separately the calculation of 40 full-time equivalent student enrollment in subsection B of this section 41 for the purpose of the expenditure limitation for use pursuant to section 42 41-563. The auditor general shall report the results of the audit to the 43 staffs of the joint legislative budget committee, the governor's office of 44 strategic planning and budgeting and the economic estimates commission on 45 or before October 15 of each year.

D. Pursuant to section 15-1445, paragraph 4, a community college district may submit to the economic estimates commission one of the following estimates of full-time equivalent student enrollment:

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1. The most recent audited full-time equivalent student enrollment count calculated pursuant to subsection B of this section.

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2. The average of the five most recent audited full-time equivalent student enrollment counts calculated pursuant to subsection B of this section.

9 3. A full-time equivalent student enrollment count that exceeds the 10 most recent audited full-time equivalent student enrollment count 11 calculated pursuant to subsection B of this section by up to five percent 12 if the actual full-time equivalent student enrollment count as of 13 forty-five days after classes begin in the current fall semester exceeds 14 the actual full-time equivalent student enrollment count as of forty-five 15 days after classes began in the fall semester of the previous year.

16 Sec. 3. Section 41-563, Arizona Revised Statutes, is amended to 17 read:

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41-563. Expenditure limitations: determination by the commission: definitions

A. For political subdivisions, the commission shall:

21 1. Determine the base limit level of political subdivisions for 22 each political subdivision subject to an expenditure limitation pursuant to article IX, section 20, Constitution of Arizona. For the purposes of 23 24 this subsection and subsection D of this section, the "base limit" of each political subdivision means the amount of actual payments of local 25 26 revenues by such political subdivision in fiscal year 1979-1980 as used to 27 determine the expenditure limitation pursuant to paragraph 4 of this 28 subsection.

29 2. Determine and report to the governing board of each political 30 subdivision subject to an expenditure limitation pursuant to article IX, 31 section 20, Constitution of Arizona, prior to BEFORE February 1 of each 32 year, the following:

(a) The total of the estimated population of each such political subdivision as of July 1 of the prior year and the estimated population of any areas annexed by such political subdivisions thereafter, based on the population estimates developed by the department OFFICE of economic security OPPORTUNITY. The population of any areas annexed thereafter must be estimated as of July 1 of the prior year.

39 (b) The estimated change in the GDP price deflator used to 40 determine the expenditure limitation for the following fiscal year over 41 the GDP price deflator used to determine the expenditure limitation for 42 the current fiscal year.

43 (c) The estimated expenditure limitation for each such political44 subdivision for the following fiscal year.

3. Determine and report to the governing board of each political
 subdivision subject to an expenditure limitation pursuant to article IX,
 section 20, Constitution of Arizona, prior to BEFORE April 1 of each year,
 the following:

5 (a) The total of the population of each such political subdivision 6 as of July 1 of the prior year and the population of any areas annexed by 7 such political subdivisions thereafter. The population of any areas 8 annexed thereafter must be estimated as of July 1 of the prior year.

9 (b) The estimated change in the GDP price deflator used to 10 determine the expenditure limitation for the following fiscal year over 11 the GDP price deflator used to determine the expenditure limitation for 12 the current fiscal year.

13 (c) The expenditure limitation for each such political subdivision 14 for the following fiscal year.

4. Determine the expenditure limitation for each political
subdivision subject to an expenditure limitation pursuant to article IX,
section 20, Constitution of Arizona, as follows:

18 (a) Determine the population of the political subdivision as of 19 July 1, 1978.

20 (b) Determine the total population of the political subdivision as 21 required by paragraph 3, subdivision (a) of this subsection.

(c) Divide the population determined in subdivision (b) of this
 paragraph by the population determined in subdivision (a) of this
 paragraph.

25 (d) Determine the estimated or actual GDP price deflator for the 26 1978 calendar year.

(e) Determine the estimated GDP price deflator for the calendar
 year immediately preceding the fiscal year for which the expenditure
 limitation is being determined.

30 (f) Divide the GDP price deflator determined in subdivision (e) of 31 this paragraph by the GDP price deflator determined in subdivision (d) of 32 this paragraph.

(g) Multiply the amount determined in paragraph 1 of this subsection for the political subdivision by the quotient determined in subdivision (c) of this paragraph and multiply the resulting product by the quotient determined in subdivision (f) of this paragraph.

37 5. If any annexation, consolidation or change in the boundaries of a political subdivision occurs after the determination and report required 38 by paragraph 3 of this subsection but before July 1 of the current year, 39 40 the commission, as promptly as feasible, shall redetermine the total 41 population, calculated in paragraph 4, subdivision (b) of this subsection, of the political subdivisions affected by the annexation, consolidation or 42 43 change in boundaries. The commission shall determine respective amended expenditure limitations based on the amended population, which shall be 44 45 promptly reported to the governing board of each of the affected political

1 subdivisions. The political subdivisions affected shall use the revised 2 expenditure limitation if it is received before the annual financial 3 statement and estimate of expenses is prepared as required by section 4 42-17101.

6. In the event of the creation of a new city or town, the base limit of the new city or town shall be determined by multiplying the average amount of actual fiscal year 1979-1980 per capita payments of local revenues for all cities and towns within the county in which the new city or town is located by the population of the new city or town.

10 7. In the event of the division of a county into two or more new counties, determine the expenditure limitation for each of the new 11 counties or the consolidation of counties, pursuant to article IX, section 12 13 20, Constitution of Arizona, using one of the following two methods. The board of supervisors of each new county upon ON the affirmative vote of 14 15 two-thirds of the members of the board of supervisors, on or before 16 February 1 following the county's establishment, shall adopt one of the 17 expenditure limitations determined:

(a) Method one:

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(i) Determine the existing county which THAT has a population closest to the population of the new county as of July 1 for the fiscal year preceding the fiscal year for which the expenditure limit is being determined.

(ii) Determine the per capita expenditure limit for the existing county determined in item (i) of this subdivision based on the amount determined in paragraph 3, subdivision (c) of this subsection for the first full fiscal year following the establishment of the new county government.

(iii) Multiply the per capita amount determined in item (ii) of this subdivision by the population of the new county as of July 1 in the fiscal year in which the new county government is established. The amount thus determined is the expenditure limit for the new county for the first full fiscal year following its establishment.

33 (iv) Determine a base limit for the new county which THAT will 34 yield the new expenditure limit determined in item (iii) of this 35 subdivision for the first full fiscal year following the establishment of 36 the new county government.

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(b) Method two:

(i) Determine the per capita expenditure limit of the old county or
 counties for the last full fiscal year prior to BEFORE the establishment
 of the new county government based upon ON the amount determined in
 paragraph 3, subdivision (c) of this subsection.

42 (ii) Multiply the per capita amount determined in item (i) of this
43 subdivision by the population of the new county as of July 1 in the fiscal
44 year in which the new county government is established. The amount thus

1 determined is the expenditure limit for the new county for the first full 2 fiscal year following its establishment.

3 (iii) Determine a base limit for the new county which THAT will 4 yield the new expenditure limit determined in item (ii) of this 5 subdivision for the first full fiscal year following the establishment of 6 the new county government.

7 8. If the governing board of a political subdivision authorizes 8 expenditures in excess of the expenditure limitation determined pursuant 9 to paragraph 4 of this subsection as provided in article IX, section 20, subsection (2), paragraph (b), subdivision (i), Constitution of Arizona, 10 11 the expenditure limitation for such political subdivision for the 12 following fiscal year shall be reduced by the amount of expenditures in 13 excess of the limitation, unless the governing board has held an election 14 as provided in article IX, section 20, subsection (2), paragraph (b), subdivision (ii), Constitution of Arizona, and the excess expenditure has 15 16 been approved by a majority of the qualified electors voting in such 17 election.

9. If the citizens of a political subdivision approve an increase or decrease in the expenditure limitation as provided in article IX, section 20, subsection (6), Constitution of Arizona, the base limit of a political subdivision shall be adjusted by the commission such that the expenditure limitation of the political subdivision for the fiscal year following approval reflects the approved increase or decrease.

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B. For community college districts, the commission shall:

1. Determine the base limit of each community college district subject to an expenditure limitation pursuant to article IX, section 21, Constitution of Arizona. For the purposes of this subsection and subsection D of this section, the "base limit" of each community college district means the amount of expenditures of local revenues in fiscal year 1979-1980 as used to determine the expenditure limitation pursuant to paragraph 4 of this subsection.

32 2. Determine and report to the governing board of each community
 33 college district prior to BEFORE February 1 of each year the following:

(a) The estimated student population, utilizing USING the procedure
 prescribed in section 15-1466.01, of each community college district for
 the following fiscal year.

37 (b) The estimated change in the GDP price deflator as prescribed in
 38 subsection A, paragraph 2, subdivision (b) of this section.

39 (c) The expenditure limitation for each community college district40 for the following fiscal year.

41 (d) The modified expenditure limitation as prescribed in section 42 15-1471, if applicable.

1 3. Determine and report to the governing board of each community 2 college district prior to BEFORE April 1 of each year the following: 3 (a) The student population, utilizing the procedure prescribed in 4 section 15-1466.01, of each community college district for the following 5 fiscal year. 6 (b) The estimated change in the GDP price deflator as prescribed in 7 subsection A, paragraph 2, subdivision (b) of this section. 8 (c) The expenditure limitation for each community college district 9 for the following fiscal year. (d) The modified expenditure limitation as prescribed in section 10 11 15-1471, if applicable. 4. Determine the expenditure limitation for each community college 12 13 district, as follows: 14 (a) Determine the student population of each community college district for fiscal year 1979-1980 BY CALCULATING THE NUMBER OF FULL-TIME 15 16 EQUIVALENT STUDENTS IN FISCAL YEAR 1979-1980 using the definition of 17 full-time equivalent student in section 15-1401 in 1979-1980, except that 18 if a redefinition of full-time equivalent student changes the number of 19 semester credit units per semester from fifteen units, the student 20 population for the 1979-1980 base year shall be recalculated using the new 21 number of units CALCULATION PRESCRIBED IN SECTION 15-1466.01, 22 SUBSECTION A. 23 (b) BEGINNING IN FISCAL YEAR 2022-2023, determine the estimated 24 student population of each community college district for the fiscal year 25 for which the expenditure limitation is being determined BY CALCULATING 26 THE NUMBER OF FULL-TIME EQUIVALENT STUDENTS using the definition of 27 full-time equivalent student in section 15-1401 CALCULATION PRESCRIBED IN 28 SECTION 15-1466.01, SUBSECTION B. 29 (c) Divide the student population determined in subdivision (b) of 30 this paragraph by the student population determined in subdivision (a) of 31 this paragraph. (d) Determine the estimated or actual GDP price deflator for the 32 33 1978 calendar year. 34 (e) Determine the estimated GDP price deflator for the calendar year immediately preceding the fiscal year for which the expenditure 35 36 limitation is being determined. (f) Divide the GDP price deflator determined in subdivision (e) of 37 38 this paragraph by the GDP price deflator determined in subdivision (d) of 39 this paragraph. 40 (g) Multiply the amount determined in paragraph 1 of this 41 subsection for the community college district by the quotient determined 42 in subdivision (c) of this paragraph and multiply the resulting product by 43 the quotient determined in subdivision (f) of this paragraph.

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5. In the event of an annexation, creation of a new community college district or a consolidation or change in the boundaries of a community college district, the base limit of a community college district shall be adjusted by the commission according to the following guidelines:

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5 (a) In the event of the creation of a new community college 6 district, the base limit of the community college district shall be 7 determined by multiplying the average amount of 1979-1980 per capita 8 expenditures of local revenues for all community college districts within 9 the THIS state by the student population of the new community college district. The expenditure limit of the county in which the new community 10 11 college district is located shall be reduced by the amount paid to other 12 community college districts for tuition in the fiscal year preceding the 13 fiscal year in which the new community college district is created.

(b) In the case of an annexation, consolidation or change in the boundaries of a community college district, the base limit of a community college district shall be adjusted by the commission to reflect the change by increasing the base limit of the community college district gaining the newly included territory and decreasing the base limit of the community college district losing the territory.

20 (c) If an existing community college district consolidates with a 21 contiguous county THAT IS not part of a community college district, the 22 commission shall:

(i) Increase the base limit of the existing community college district by an amount equal to the amount of revenue which THAT would have been generated by applying the primary property tax rate of the existing community college district in the immediately prior year to the limited assessed valuation of the contiguous county in the immediately prior year.

28 (ii) Decrease the base limit of the contiguous county by the amount 29 of reimbursement prescribed by section 15-1469, subsection B, paragraph 1, paid by such county in the 1979-1980 base year, except that $\pi\sigma$ A decrease 30 31 shall NOT be made to the base limit of such county if the reimbursement 32 prescribed by section 15–1469, subsection B, paragraph 1 in the 33 immediately prior year was paid by the state pursuant to section 34 15-1469.01.

35 (d) In the case of a decrease in service boundaries of a community 36 college district, the base limit of the community college district shall 37 be reduced by the commission to reflect the amount attributable to the 38 service area in fiscal year 1979-1980 and the base student population of the community college district shall be reduced by the commission to 39 40 reflect fiscal year 1979-1980 student population attributable to the 41 service area. The adjusted base limit and the adjusted fiscal year 1979-1980 student population shall be used in determining the expenditure 42 43 limitation for the community college district in the first year in which 44 the service boundaries are diminished and in each subsequent year.

1 C. For school districts, the commission shall: 2 Determine the base limit of school districts subject to the 1. 3 expenditure limitation prescribed by article IX, section 21, subsection 4 (2), Constitution of Arizona. For the purposes of this subsection and 5 subsection D of this section, "base limit" means the total amount of 6 expenditures of local revenues of all school districts in fiscal year 7 1979-1980 as used to determine the expenditure limitation pursuant to 8 paragraph 4 of this subsection. 9 2. Determine and report to the legislature prior to BEFORE March 1 10 of each year the following: 11 (a) The estimated total student population of all school districts 12 for the current year. 13 (b) The estimated change in the GDP price deflator as prescribed in 14 subsection A, paragraph 2, subdivision (b) of this section. 15 (c) The estimated aggregate expenditure limitation for all school districts for the following fiscal year. 16 17 3. Determine and report to the legislature, prior to BEFORE May 1 18 of each year, the following: 19 (a) The total student population of all school districts for the 20 current year. 21 (b) The estimated change in the GDP price deflator as prescribed in 22 subsection A, paragraph 2, subdivision (b) of this section. 23 (c) The aggregate expenditure limitation for all school districts 24 for the following fiscal year. 25 4. Determine the aggregate expenditure limitation for all school 26 districts as follows: 27 (a) Determine the aggregate student population of all school 28 districts for the school year 1978-1979. 29 (b) Determine the total student population of all school districts 30 for the current year. 31 (c) Divide the aggregate student population determined in 32 subdivision (b) of this paragraph by the aggregate student population in 33 subdivision (a) of this paragraph. (d) Determine the estimated or actual GDP price deflator for the 34 35 1978 calendar year. 36 Determine the estimated GDP price deflator for the calendar (e) 37 year immediately preceding the fiscal year for which the aggregate 38 expenditure limitation is being determined. (f) Divide the GDP price deflator determined in subdivision (e) of 39 40 this paragraph by the GDP price deflator determined in subdivision (d) of 41 this paragraph. 42 (g) Multiply the amount determined in paragraph 1 of this 43 subsection by the quotient determined in subdivision (c) of this paragraph 44 and multiply the resulting product by the quotient determined in 45 subdivision (f) of this paragraph.

1 D. In the case of a transfer of all or any part of the cost of 2 providing a governmental function, pursuant to article IX, section 20, 3 subsection (4), Constitution of Arizona, or article IX, section 21, 4 subsection (5), Constitution of Arizona, the base limit of political 5 subdivisions, community college districts or school districts, whichever 6 is applicable, shall be adjusted by the commission to reflect the transfer 7 by increasing the base limit of the political subdivision, community 8 college district or school district to which the cost is transferred and 9 decreasing the base limit of the political subdivision, community college 10 district or school district from which the cost is transferred by the 11 amount of the cost of the transferred governmental function.

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E. For the purposes of this section:

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1. "Commission" means the economic estimates commission.

14 2. "GDP price deflator" means the average of the four implicit 15 price deflators for the gross domestic product reported by the United 16 States department of commerce for the four quarters of the calendar year.

17 3. "Political subdivision" means any county, city, including any 18 charter city, or town.

4. "Population" shall be defined pursuant to article IX, section
 20, subsection (3), paragraph (f), Constitution of Arizona.

5. "Student population" shall be defined pursuant to article IX,
 section 21, subsection (4), paragraph (e), Constitution of Arizona.

23 24 Sec. 4. <u>Community college districts: expenditure limitations:</u>

<u>withholding</u>

Notwithstanding section 41-1279.07, Arizona Revised Statutes, for fiscal years 2022-2023 and 2023-2024, if a community college district exceeds its expenditure limitation prescribed in article IX, section 21, Constitution of Arizona, and pursuant to section 41-563, Arizona Revised Statutes, as amended by this act, the community college district shall have its state aid pursuant to section 15-1466, Arizona Revised Statutes, withheld as follows:

If the excess expenditures are less than five percent of the
 limitation, an amount equal to \$5,000.

2. If the excess expenditures are equal to or greater than five percent but less than ten percent of the limitation, an amount equal to \$15,000.

37 3. If the excess expenditures are equal to or greater than ten 38 percent but less than twelve percent of the limitation, an amount equal to 39 \$20,000.

40 4. If the excess expenditures are equal to or greater than twelve 41 percent of the limitation, an amount calculated according to section 42 41-1279.07, Arizona Revised Statutes. Sec. 5. <u>Applicability</u>
 Sections 1, 2 and 3 of this act apply to fiscal years beginning from
 and after June 30, 2022.
 Sec. 6. <u>Retroactivity</u>
 A. Section 4 of this act applies retroactively to from and after

- 6 June 30, 2021.
- 7 B. Sections 1, 2 and 3 of this act apply retroactively to from and 8 after June 30, 2022.