full-time equivalent student; expenditure limitation

State of Arizona Senate Fifty-fifth Legislature Second Regular Session 2022

SENATE BILL 1374

AN ACT

AMENDING SECTIONS 15-1401, 15-1466.01 AND 41-563, ARIZONA REVISED STATUTES; RELATING TO COMMUNITY COLLEGES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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 Be it enacted by the Legislature of the State of Arizona:

Section 1. Section 15-1401, Arizona Revised Statutes, is amended to read:

15-1401. <u>Definitions</u>

In this chapter, unless the context otherwise requires:

- 1. "Accredited" means accredited by a regional accrediting agency recognized by the United States department of education or by the council on postsecondary accreditation.
- 2. "Additional short-term classes" means those classes that are not in session on the forty-fifth day of the fall or spring semester, that commence at various times during the fiscal year and that are offered over a period of less than sixteen weeks.
- 3. "Budget year" means the fiscal year for which the community college district is budgeting and that immediately follows the current year.
- 4. "Community college" means an educational institution that is operated by a district board and that provides a program of not more than four years' training in the arts, sciences and humanities beyond the twelfth grade of the public or private high school course of study or vocational education, including terminal courses of a technical and vocational nature and basic adult education courses.
- 5. "Community college tuition financing district" means a district that is organized pursuant to section 15-1409.
- 6. "Current year" means the fiscal year in which the community college district is operating.
- 7. "District" means a community college district that is established pursuant to sections 15-1402 and 15-1403 or section 15-1402.01 and that is a political subdivision of this state and, unless otherwise specified, includes community college tuition financing districts established pursuant to section 15-1409.
- 8. "District board" means the community college district governing board.
 - 9. "Full-time equivalent student" means:
- (a) FOR THE PURPOSES OF SECTION 15-1466.01, SUBSECTION B, STUDENT ENROLLMENT FOR TWELVE COMMUNITY COLLEGE SEMESTER CREDIT UNITS PER SEMESTER.
- (b) FOR ALL OTHER PURPOSES, student enrollment for fifteen community college semester credit units per semester.
- 10. "Open entry, open exit classes" means those classes in which students enter or exit based on mastery of specified competencies and that commence at various times during the fiscal year.
- 11. "Operational expense budget" means the budget as adopted by the district board pursuant to section 15-1461.
- 12. "Operational expenses" means the administration, instruction, operation of community college plant, maintenance of community college

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plant, fixed charges and contingencies incurred in the operation of a district, excluding all capital outlay items, special levies, auxiliary enterprise funds, restricted funds and bond service items.

- 13. "Provisional community college district" means a community college district that was organized pursuant to section 15-1409 and that began operations before January 1, 2015.
- Sec. 2. Section 15-1466.01, Arizona Revised Statutes, is amended to read:

15-1466.01. <u>Calculation of full-time equivalent student</u> enrollment: report

- A. In determining state aid under sections 15-1464 and 15-1466, the number of full-time equivalent students shall be calculated in the following manner:
- 1. For the basic actual full-time equivalent student enrollment, add the number of full-time equivalent students enrolled as of forty-five days after classes begin in the fall semester to the number of full-time equivalent students enrolled as of forty-five days after classes begin in the spring semester, not including additional short-term classes, and divide the sum by two.
- 2. For the additional short-term and open entry, open exit full-time equivalent student enrollments:
- (a) Determine the total number of credit units for students enrolled in additional short-term and open entry, open exit classes for the fiscal year.
- (b) Determine the total number of credit units for students who have completed the additional short-term and open entry, open exit classes for the fiscal year. Any student who has not completed the class by June 30 of each fiscal year $\frac{1}{2}$ shall IS not $\frac{1}{2}$ be eligible to be counted for state aid purposes until the following year.
 - (c) Add the amounts in subdivisions (a) and (b) of this paragraph.
- (d) Divide the amount determined in subdivision (c) of this paragraph by two.
- (e) Divide the quotient obtained in subdivision (d) of this paragraph by thirty.
- (f) The result in subdivision (e) of this paragraph is the additional short-term and open entry, open exit full-time equivalent student enrollments for the fiscal year.
- 3. For the skill center and adult basic education courses full-time equivalent student enrollment, divide by six hundred forty the total class attended clock hours of persons who complete vocational training. Any student who does not complete vocational training programs by June 30 of each fiscal year shall IS not be eligible to be counted for state aid purposes until the following year.

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- 4. The total of basic actual, additional short-term and open entry, open exit and skill center full-time equivalent student enrollment shall be the basis of providing state aid.
- 5. For a student who takes a course for which credit is awarded by both a community college and a high school, in which the instructor is an employee of the high school and in which the class is being taught on the high school campus during the normal high school operating hours, the amount of state aid that the community college would otherwise receive for that student shall be reduced by fifty percent.
- B. For the purposes of calculating the district expenditure limitation prescribed in article IX, section 21, Constitution of Arizona, and pursuant to section 41-563, the number of full-time equivalent students shall be calculated in the following manner:
- 1. Determine the total of basic actual, additional short-term and open entry, open exit and skill center full-time equivalent students as prescribed in subsection A of this section USING THE DEFINITION OF FULL-TIME EQUIVALENT STUDENT PRESCRIBED IN SECTION 15-1401, PARAGRAPH 9, SUBDIVISION (a).
- 2. Determine the number of full-time equivalent students included in paragraph 1 of this subsection who were enrolled in career and technical education courses that have been approved by the department of education in accordance with the Carl D. Perkins career and technical education improvement act of 2006.
- 3. Multiply the amount determined in paragraph 2 of this subsection by 0.3.
- 4. Add the amounts in paragraphs 1 and 3 of this subsection. This sum is the full-time equivalent student enrollment for the purpose of the DISTRICT expenditure limitation.
- C. The full-time equivalent student enrollment reported by each district for all basic actual, additional short-term and open entry, open exit classes and skill center and adult basic education courses pursuant to subsection A of this section shall be audited annually by the auditor general. The auditor general shall audit separately any full-time equivalent student enrollment in which a student is enrolled in a course for both high school and college credit simultaneously, except for credit received at a private college or a college that is owned, operated or chartered by an Indian tribe, taking into consideration any relevant law, regulation or rule. Beginning with the audit for the year ending June 30, 2016, The auditor general shall audit separately the calculation of full-time equivalent student enrollment in subsection B of this section for the purpose of the expenditure limitation for use pursuant to section 41-563. The auditor general shall report the results of the audit to the staffs of the joint legislative budget committee, the governor's office of strategic planning and budgeting and the economic estimates commission on or before October 15 of each year.

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- D. Pursuant to section 15-1445, paragraph 4, a community college district may submit to the economic estimates commission one of the following estimates of full-time equivalent student enrollment:
- 1. The most recent audited full-time equivalent student enrollment count calculated pursuant to subsection B of this section.
- 2. The average of the five most recent audited full-time equivalent student enrollment counts calculated pursuant to subsection B of this section.
- 3. A full-time equivalent student enrollment count that exceeds the most recent audited full-time equivalent student enrollment count calculated pursuant to subsection B of this section by up to five percent if the actual full-time equivalent student enrollment count as of forty-five days after classes begin in the current fall semester exceeds the actual full-time equivalent student enrollment count as of forty-five days after classes began in the fall semester of the previous year.
- Sec. 3. Section 41-563, Arizona Revised Statutes, is amended to read:

41-563. Expenditure limitations: determination by the commission: definitions

- A. For political subdivisions, the commission shall:
- 1. Determine the base limit level of political subdivisions for each political subdivision subject to an expenditure limitation pursuant to article IX, section 20, Constitution of Arizona. For the purposes of this subsection and subsection D of this section, the "base limit" of each political subdivision means the amount of actual payments of local revenues by such political subdivision in fiscal year 1979-1980 as used to determine the expenditure limitation pursuant to paragraph 4 of this subsection.
- 2. Determine and report to the governing board of each political subdivision subject to an expenditure limitation pursuant to article IX, section 20, Constitution of Arizona, prior to BEFORE February 1 of each year, the following:
- (a) The total of the estimated population of each such political subdivision as of July 1 of the prior year and the estimated population of any areas annexed by such political subdivisions thereafter, based on the population estimates developed by the department OFFICE of economic security OPPORTUNITY. The population of any areas annexed thereafter must be estimated as of July 1 of the prior year.
- (b) The estimated change in the GDP price deflator used to determine the expenditure limitation for the following fiscal year over the GDP price deflator used to determine the expenditure limitation for the current fiscal year.
- (c) The estimated expenditure limitation for each such political subdivision for the following fiscal year.

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- 3. Determine and report to the governing board of each political subdivision subject to an expenditure limitation pursuant to article IX, section 20, Constitution of Arizona, prior to BEFORE April 1 of each year, the following:
- (a) The total of the population of each such political subdivision as of July 1 of the prior year and the population of any areas annexed by such political subdivisions thereafter. The population of any areas annexed thereafter must be estimated as of July 1 of the prior year.
- (b) The estimated change in the GDP price deflator used to determine the expenditure limitation for the following fiscal year over the GDP price deflator used to determine the expenditure limitation for the current fiscal year.
- (c) The expenditure limitation for each such political subdivision for the following fiscal year.
- 4. Determine the expenditure limitation for each political subdivision subject to an expenditure limitation pursuant to article IX, section 20, Constitution of Arizona, as follows:
- (a) Determine the population of the political subdivision as of July 1, 1978.
- (b) Determine the total population of the political subdivision as required by paragraph 3, subdivision (a) of this subsection.
- (c) Divide the population determined in subdivision (b) of this paragraph by the population determined in subdivision (a) of this paragraph.
- (d) Determine the estimated or actual GDP price deflator for the $1978\ \text{calendar\ year.}$
- (e) Determine the estimated GDP price deflator for the calendar year immediately preceding the fiscal year for which the expenditure limitation is being determined.
- (f) Divide the GDP price deflator determined in subdivision (e) of this paragraph by the GDP price deflator determined in subdivision (d) of this paragraph.
- (g) Multiply the amount determined in paragraph 1 of this subsection for the political subdivision by the quotient determined in subdivision (c) of this paragraph and multiply the resulting product by the quotient determined in subdivision (f) of this paragraph.
- 5. If any annexation, consolidation or change in the boundaries of a political subdivision occurs after the determination and report required by paragraph 3 of this subsection but before July 1 of the current year, the commission, as promptly as feasible, shall redetermine the total population, calculated in paragraph 4, subdivision (b) of this subsection, of the political subdivisions affected by the annexation, consolidation or change in boundaries. The commission shall determine respective amended expenditure limitations based on the amended population, which shall be promptly reported to the governing board of each of the affected political

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subdivisions. The political subdivisions affected shall use the revised expenditure limitation if it is received before the annual financial statement and estimate of expenses is prepared as required by section 42-17101.

- 6. In the event of the creation of a new city or town, the base limit of the new city or town shall be determined by multiplying the average amount of actual fiscal year 1979-1980 per capita payments of local revenues for all cities and towns within the county in which the new city or town is located by the population of the new city or town.
- 7. In the event of the division of a county into two or more new counties, determine the expenditure limitation for each of the new counties or the consolidation of counties, pursuant to article IX, section 20, Constitution of Arizona, using one of the following two methods. The board of supervisors of each new county upon ON the affirmative vote of two-thirds of the members of the board of supervisors, on or before February 1 following the county's establishment, shall adopt one of the expenditure limitations determined:
 - (a) Method one:
- (i) Determine the existing county $\frac{1}{2}$ which THAT has a population closest to the population of the new county as of July 1 for the fiscal year preceding the fiscal year for which the expenditure limit is being determined.
- (ii) Determine the per capita expenditure limit for the existing county determined in item (i) of this subdivision based on the amount determined in paragraph 3, subdivision (c) of this subsection for the first full fiscal year following the establishment of the new county government.
- (iii) Multiply the per capita amount determined in item (ii) of this subdivision by the population of the new county as of July 1 in the fiscal year in which the new county government is established. The amount thus determined is the expenditure limit for the new county for the first full fiscal year following its establishment.
- (iv) Determine a base limit for the new county which THAT will yield the new expenditure limit determined in item (iii) of this subdivision for the first full fiscal year following the establishment of the new county government.
 - (b) Method two:
- (i) Determine the per capita expenditure limit of the old county or counties for the last full fiscal year $\frac{1}{1}$ prior to BEFORE the establishment of the new county government based $\frac{1}{1}$ ON the amount determined in paragraph 3, subdivision (c) of this subsection.
- (ii) Multiply the per capita amount determined in item (i) of this subdivision by the population of the new county as of July 1 in the fiscal year in which the new county government is established. The amount thus

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determined is the expenditure limit for the new county for the first full fiscal year following its establishment.

- (iii) Determine a base limit for the new county which THAT will yield the new expenditure limit determined in item (ii) of this subdivision for the first full fiscal year following the establishment of the new county government.
- 8. If the governing board of a political subdivision authorizes expenditures in excess of the expenditure limitation determined pursuant to paragraph 4 of this subsection as provided in article IX, section 20, subsection (2), paragraph (b), subdivision (i), Constitution of Arizona, the expenditure limitation for such political subdivision for the following fiscal year shall be reduced by the amount of expenditures in excess of the limitation, unless the governing board has held an election as provided in article IX, section 20, subsection (2), paragraph (b), subdivision (ii), Constitution of Arizona, and the excess expenditure has been approved by a majority of the qualified electors voting in such election.
- 9. If the citizens of a political subdivision approve an increase or decrease in the expenditure limitation as provided in article IX, section 20, subsection (6), Constitution of Arizona, the base limit of a political subdivision shall be adjusted by the commission such that the expenditure limitation of the political subdivision for the fiscal year following approval reflects the approved increase or decrease.
 - B. For community college districts, the commission shall:
- 1. Determine the base limit of each community college district subject to an expenditure limitation pursuant to article IX, section 21, Constitution of Arizona. For the purposes of this subsection and subsection D of this section, the "base limit" of each community college district means the amount of expenditures of local revenues in fiscal year 1979-1980 as used to determine the expenditure limitation pursuant to paragraph 4 of this subsection.
- 2. Determine and report to the governing board of each community college district prior to BEFORE February 1 of each year the following:
- (a) The estimated student population, $\frac{\text{utilizing}}{\text{USING}}$ the procedure prescribed in section 15-1466.01, of each community college district for the following fiscal year.
- (b) The estimated change in the GDP price deflator as prescribed in subsection A, paragraph 2, subdivision (b) of this section.
- (c) The expenditure limitation for each community college district for the following fiscal year.
- (d) The modified expenditure limitation as prescribed in section 15-1471, if applicable.

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- 3. Determine and report to the governing board of each community college district prior to BEFORE April 1 of each year the following:
- (a) The student population, utilizing the procedure prescribed in section 15-1466.01, of each community college district for the following fiscal year.
- (b) The estimated change in the GDP price deflator as prescribed in subsection A, paragraph 2, subdivision (b) of this section.
- (c) The expenditure limitation for each community college district for the following fiscal year.
- (d) The modified expenditure limitation as prescribed in section 15–1471, if applicable.
- 4. Determine the expenditure limitation for each community college district, as follows:
- (a) Determine the student population of each community college district for fiscal year 1979-1980 BY CALCULATING THE NUMBER OF FULL-TIME EQUIVALENT STUDENTS IN FISCAL YEAR 1979-1980 using the definition of full-time equivalent student in section 15-1401 in 1979-1980, except that if a redefinition of full-time equivalent student changes the number of semester credit units per semester from fifteen units, the student population for the 1979-1980 base year shall be recalculated using the new number of units CALCULATION PRESCRIBED IN SECTION 15-1466.01, SUBSECTION A.
- (b) BEGINNING IN FISCAL YEAR 2022-2023, determine the estimated student population of each community college district for the fiscal year for which the expenditure limitation is being determined BY CALCULATING THE NUMBER OF FULL-TIME EQUIVALENT STUDENTS using the definition of full-time equivalent student in section 15-1401 CALCULATION PRESCRIBED IN SECTION 15-1466.01, SUBSECTION B.
- (c) Divide the student population determined in subdivision (b) of this paragraph by the student population determined in subdivision (a) of this paragraph.
- (d) Determine the estimated or actual GDP price deflator for the 1978 calendar year.
- (e) Determine the estimated GDP price deflator for the calendar year immediately preceding the fiscal year for which the expenditure limitation is being determined.
- (f) Divide the GDP price deflator determined in subdivision (e) of this paragraph by the GDP price deflator determined in subdivision (d) of this paragraph.
- (g) Multiply the amount determined in paragraph 1 of this subsection for the community college district by the quotient determined in subdivision (c) of this paragraph and multiply the resulting product by the quotient determined in subdivision (f) of this paragraph.

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- 5. In the event of an annexation, creation of a new community college district or a consolidation or change in the boundaries of a community college district, the base limit of a community college district shall be adjusted by the commission according to the following guidelines:
- (a) In the event of the creation of a new community college district, the base limit of the community college district shall be determined by multiplying the average amount of 1979-1980 per capita expenditures of local revenues for all community college districts within the THIS state by the student population of the new community college district. The expenditure limit of the county in which the new community college district is located shall be reduced by the amount paid to other community college districts for tuition in the fiscal year preceding the fiscal year in which the new community college district is created.
- (b) In the case of an annexation, consolidation or change in the boundaries of a community college district, the base limit of a community college district shall be adjusted by the commission to reflect the change by increasing the base limit of the community college district gaining the newly included territory and decreasing the base limit of the community college district losing the territory.
- (c) If an existing community college district consolidates with a contiguous county THAT IS not part of a community college district, the commission shall:
- (i) Increase the base limit of the existing community college district by an amount equal to the amount of revenue which THAT would have been generated by applying the primary property tax rate of the existing community college district in the immediately prior year to the limited assessed valuation of the contiguous county in the immediately prior year.
- (ii) Decrease the base limit of the contiguous county by the amount of reimbursement prescribed by section 15-1469, subsection B, paragraph 1, paid by such county in the 1979-1980 base year, except that $\frac{1}{100}$ A decrease shall NOT be made to the base limit of such county if the reimbursement prescribed by section 15-1469, subsection B, paragraph 1 in the immediately prior year was paid by the state pursuant to section 15-1469.01.
- (d) In the case of a decrease in service boundaries of a community college district, the base limit of the community college district shall be reduced by the commission to reflect the amount attributable to the service area in fiscal year 1979-1980 and the base student population of the community college district shall be reduced by the commission to reflect fiscal year 1979-1980 student population attributable to the service area. The adjusted base limit and the adjusted fiscal year 1979-1980 student population shall be used in determining the expenditure limitation for the community college district in the first year in which the service boundaries are diminished and in each subsequent year.

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- C. For school districts, the commission shall:
- 1. Determine the base limit of school districts subject to the expenditure limitation prescribed by article IX, section 21, subsection (2), Constitution of Arizona. For the purposes of this subsection and subsection D of this section, "base limit" means the total amount of expenditures of local revenues of all school districts in fiscal year 1979-1980 as used to determine the expenditure limitation pursuant to paragraph 4 of this subsection.
- 2. Determine and report to the legislature $\frac{1}{2}$ BEFORE March 1 of each year the following:
- (a) The estimated total student population of all school districts for the current year.
- (b) The estimated change in the GDP price deflator as prescribed in subsection A, paragraph 2, subdivision (b) of this section.
- (c) The estimated aggregate expenditure limitation for all school districts for the following fiscal year.
- 3. Determine and report to the legislature, prior to BEFORE May 1 of each year, the following:
- (a) The total student population of all school districts for the current year.
- (b) The estimated change in the GDP price deflator as prescribed in subsection A, paragraph 2, subdivision (b) of this section.
- (c) The aggregate expenditure limitation for all school districts for the following fiscal year.
- 4. Determine the aggregate expenditure limitation for all school districts as follows:
- (a) Determine the aggregate student population of all school districts for the school year 1978-1979.
- (b) Determine the total student population of all school districts for the current year.
- (c) Divide the aggregate student population determined in subdivision (b) of this paragraph by the aggregate student population in subdivision (a) of this paragraph.
- (d) Determine the estimated or actual GDP price deflator for the 1978 calendar year.
- (e) Determine the estimated GDP price deflator for the calendar year immediately preceding the fiscal year for which the aggregate expenditure limitation is being determined.
- (f) Divide the GDP price deflator determined in subdivision (e) of this paragraph by the GDP price deflator determined in subdivision (d) of this paragraph.
- (g) Multiply the amount determined in paragraph 1 of this subsection by the quotient determined in subdivision (c) of this paragraph and multiply the resulting product by the quotient determined in subdivision (f) of this paragraph.

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- D. In the case of a transfer of all or any part of the cost of providing a governmental function, pursuant to article IX, section 20, subsection (4), Constitution of Arizona, or article IX, section 21, subsection (5), Constitution of Arizona, the base limit of political subdivisions, community college districts or school districts, whichever is applicable, shall be adjusted by the commission to reflect the transfer by increasing the base limit of the political subdivision, community college district or school district to which the cost is transferred and decreasing the base limit of the political subdivision, community college district or school district from which the cost is transferred by the amount of the cost of the transferred governmental function.
 - E. For the purposes of this section:
 - 1. "Commission" means the economic estimates commission.
- 2. "GDP price deflator" means the average of the four implicit price deflators for the gross domestic product reported by the United States department of commerce for the four quarters of the calendar year.
- 3. "Political subdivision" means any county, city, including any charter city, or town.
- 4. "Population" shall be defined pursuant to article IX, section 20, subsection (3), paragraph (f), Constitution of Arizona.
- 5. "Student population" shall be defined pursuant to article IX, section 21, subsection (4), paragraph (e), Constitution of Arizona.

Sec. 4. <u>Community college districts: expenditure limitations:</u> withholding

Notwithstanding section 41-1279.07, Arizona Revised Statutes, for fiscal years 2022-2023 and 2023-2024, if a community college district exceeds its expenditure limitation prescribed in article IX, section 21, Constitution of Arizona, and pursuant to section 41-563, Arizona Revised Statutes, as amended by this act, the community college district shall have its state aid pursuant to section 15-1466, Arizona Revised Statutes, withheld as follows:

- 1. If the excess expenditures are less than five percent of the limitation, an amount equal to \$5,000.
- 2. If the excess expenditures are equal to or greater than five percent but less than ten percent of the limitation, an amount equal to \$15,000.
- 3. If the excess expenditures are equal to or greater than ten percent but less than twelve percent of the limitation, an amount equal to \$20,000.
- 4. If the excess expenditures are equal to or greater than twelve percent of the limitation, an amount calculated according to section 41-1279.07, Arizona Revised Statutes.

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Sec. 5. Applicability
Sections 1, 2 and 3 of this act apply to fiscal years beginning from
and after June 30, 2022.
Sec. 6. Retroactivity
A. Section 4 of this act applies retroactively to from and after
June 30, 2021.
B. Sections 1, 2 and 3 of this act apply retroactively to from and
after June 30, 2022.
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