REFERENCE TITLE: school districts; leases; affordable housing

State of Arizona House of Representatives Fifty-sixth Legislature Second Regular Session 2024

HB 2465

Introduced by Representative Ortiz: Senator Bennett

AN ACT

AMENDING SECTION 15-342, ARIZONA REVISED STATUTES; RELATING TO SCHOOL DISTRICT GOVERNING BOARDS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 15-342, Arizona Revised Statutes, is amended to 3 read: 4 15-342. Discretionary powers 5 The governing board may: 6 1. Expel pupils for misconduct. 7 2. Exclude from grades one through eight children under six years 8 of age. 9 3. Make such separation of groups of pupils as it deems advisable. 10 4. Maintain such special schools during vacation as deemed 11 necessary for the benefit of the pupils of the school district. 5. Allow a superintendent or principal or representatives of the 12 13 superintendent or principal to travel for a school purpose, as determined by a majority vote of the board. The board may allow members and 14 members-elect of the board to travel within or without the school district 15 16 for a school purpose and receive reimbursement. Any expenditure for 17 travel and subsistence pursuant to this paragraph shall be as provided in 18 title 38, chapter 4, article 2. The designated post of duty referred to in section 38-621 shall be construed, for school district governing board 19 20 members, to be the member's actual place of residence, as opposed to the 21 school district office or the school district boundaries. Such 22 expenditures shall be a charge against the budgeted school district funds. The governing board of a school district shall prescribe procedures and 23 24 amounts for reimbursement of lodging and subsistence expenses. 25 Reimbursement amounts shall not exceed the maximum amounts established 26 pursuant to section 38-624, subsection C. 27 6. Construct or provide in rural districts housing facilities for 28 teachers and other school employees that the board determines are

28 teachers and other school employees that the board deter 29 necessary to operate the school. 30 7 Sell or lease to the state a county a city anot

30 7. Sell or lease to the state, a county, a city, another school 31 district or a tribal government agency any school property required for a 32 public purpose if the sale or lease of the property will not affect the 33 normal operations of a school within the school district.

34 8. Annually budget and spend monies for membership in an
 35 association of school districts within this state.

9. Enter into leases or lease-purchase agreements for school buildings or grounds, or both, as lessor or as lessee, for periods of less than twenty years subject to voter approval for construction of school buildings as prescribed in section 15-341, subsection A, paragraph 7.

10. Subject to title 41, chapter 56, sell school sites or enter into leases or lease-purchase agreements for school buildings and grounds, as lessor or as lessee, for a period of twenty years or more, but not to exceed ninety-nine years, if authorized by a vote of the school district electors in an election called by the governing board as provided in section 15-491, except that authorization by the school district electors 1 in an election is not required if one of the following requirements is 2 met:

3 (a) The market value of the school property is less than \$50,000 or 4 the property is procured through a renewable energy development agreement, 5 an energy performance contract, which among other items includes a 6 renewable energy power service agreement, or a simplified energy 7 performance contract pursuant to section 15-213.01.

8 (b) The buildings and sites are completely funded with monies 9 distributed by the school facilities division OF SCHOOL FACILITIES within 10 the department of administration or at the direction of the school 11 facilities oversight board, or its predecessor.

12 (c) The transaction involves the sale of improved or unimproved 13 property pursuant to an agreement with the school facilities oversight board in which the school district agrees to sell the improved or 14 15 unimproved property and transfer the proceeds of the sale to the school 16 facilities oversight board in exchange for monies from the school 17 facilities oversight board for the acquisition of a more suitable school 18 site. For a sale of property acquired by a school district before July 9, 19 1998, a school district shall transfer to the school facilities oversight 20 board that portion of the proceeds that equals the cost of the acquisition 21 of a more suitable school site. If there are any remaining proceeds after 22 the transfer of monies to the school facilities oversight board, a school 23 district shall only use those remaining proceeds for future land purchases 24 approved by the school facilities oversight board, or for capital 25 improvements not funded by the school facilities oversight board for any 26 existing or future facility.

27 (d) The transaction involves the sale of improved or unimproved property pursuant to a formally adopted plan and the school district uses 28 29 the proceeds of this sale to purchase other property that will be used for 30 similar purposes as the property that was originally sold if the sale 31 proceeds of the improved or unimproved property are used within two years 32 after the date of the original sale to purchase the replacement property. If the sale proceeds of the improved or unimproved property are 33 34 not used within two years after the date of the original sale to purchase 35 replacement property, the sale proceeds shall be used toward paying any 36 outstanding bonded indebtedness. If any sale proceeds remain after paying 37 for outstanding bonded indebtedness, or if the district has no outstanding bonded indebtedness, sale proceeds shall be used to reduce the district's 38 39 primary tax levy. A school district shall not use this subdivision unless 40 all of the following conditions exist:

41 (i) The school district is the sole owner of the improved or 42 unimproved property that the school district intends to sell.

(ii) The school district did not purchase the improved or
unimproved property that the school district intends to sell with monies
that were distributed pursuant to title 41, chapter 56.

1 (iii) The transaction does not violate section 15-341, 2 subsection G.

3 11. Review the decision of a teacher to promote a pupil to a grade 4 or retain a pupil in a grade in a common school or to pass or fail a pupil 5 in a course in high school. The pupil has the burden of proof to overturn 6 the decision of a teacher to promote, retain, pass or fail the pupil. In 7 order to sustain the burden of proof, the pupil shall demonstrate to the 8 governing board that the pupil has mastered the academic standards adopted 9 by the state board of education pursuant to sections 15-701 and 15-701.01. If the governing board overturns the decision of a teacher pursuant to 10 11 this paragraph, the governing board shall adopt a written finding that the 12 pupil has mastered the academic standards. Notwithstanding title 38, 13 chapter 3, article 3.1, the governing board shall review the decision of a teacher to promote a pupil to a grade or retain a pupil in a grade in a 14 15 common school or to pass or fail a pupil in a course in high school in 16 executive session unless a parent or legal guardian of the pupil or the 17 pupil, if emancipated, disagrees that the review should be conducted in 18 executive session and then the review shall be conducted in an open 19 meeting. If the review is conducted in executive session, the board shall 20 notify the teacher of the date, time and place of the review and shall 21 allow the teacher to be present at the review. If the teacher is not 22 present at the review, the board shall consult with the teacher before 23 making its decision. Any request, including the written request as 24 provided in section 15-341, the written evidence presented at the review and the written record of the review, including the decision of the 25 26 governing board to accept or reject the teacher's decision, shall be 27 retained by the governing board as part of its permanent records.

28 12. Provide transportation or site transportation loading and 29 unloading areas for any child or children if deemed for the best interest of the district, whether within or without the district, county or state. 30

31 13. Enter into intergovernmental agreements and contracts with 32 school districts or other governing bodies as provided in section 11-952. 33 Intergovernmental agreements and contracts between school districts or 34 between a school district and other governing bodies as provided in 35 section 11-952 are exempt from competitive bidding under the procurement 36 rules adopted by the state board of education pursuant to section 15-213.

37 14. Include in the curricula it prescribes for high schools in the 38 school district career and technical education, vocational education and 39 technology education programs and career and technical, vocational and 40 technology program improvement services for the high schools, subject to 41 approval by the state board of education. The governing board may contract for the provision of career and technical, vocational 42 and 43 technology education as provided in section 15-789.

1 15. Suspend a teacher or administrator from the teacher's or 2 administrator's duties without pay for a period of time of not to exceed 3 ten school days, if the board determines that suspension is warranted 4 pursuant to section 15-341, subsection A, paragraph 21 or 22.

5 16. Dedicate school property within an incorporated city or town to 6 that city or town or within a county to that county for use as a public 7 right-of-way if both of the following apply:

8 (a) Pursuant to an ordinance adopted by the city, town or county, 9 there will be conferred on the school district privileges and benefits 10 that may include benefits related to zoning.

11 (b) The dedication will not affect the normal operation of any 12 school within the district.

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17. Enter into option agreements for the purchase of school sites.

14 18. Donate surplus or outdated learning materials, educational 15 equipment and furnishings to nonprofit community organizations if the 16 governing board determines that the anticipated cost of selling the 17 learning materials, educational equipment or furnishings equals or exceeds 18 the estimated market value of the materials.

19 19. Prescribe policies to assess reasonable fees for students to 20 use district-provided parking facilities. The fees are to be applied by 21 the district solely against costs incurred in operating or securing the 22 parking facilities. Any policy adopted by the governing board pursuant to 23 this paragraph shall include a fee waiver provision in appropriate cases 24 of need or economic hardship.

20. Establish alternative education programs that are consistent 26 with the laws of this state to educate pupils, including pupils who have 27 been reassigned pursuant to section 15-841, subsection E or F.

28 21. Require a period of silence to be observed at the commencement 29 of the first class of the day in the schools. If a governing board 30 chooses to require a period of silence to be observed, the teacher in 31 charge of the room in which the first class is held shall announce that a 32 period of silence not to exceed one minute in duration will be observed 33 for meditation, and during that time no activities shall take place and 34 silence shall be maintained.

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22. Require students to wear uniforms.

36 Exchange unimproved property or improved property, including 23. 37 school sites, if the governing board determines that the improved property 38 is unnecessary for the continued operation of the school district without 39 requesting authorization by a vote of the school district electors and if 40 the governing board determines that the exchange is necessary to protect 41 the health, safety or welfare of pupils or if the governing board determines that the exchange is based on sound business principles for 42 43 either:

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(a) Unimproved or improved property of equal or greater value.

2 (b) Unimproved property that the owner contracts to improve if the 3 value of the property ultimately received by the school district is of 4 equal or greater value.

5 24. For common and high school pupils, assess reasonable fees for 6 optional extracurricular activities and programs conducted when the common 7 or high school is not in session, except that fees shall not be charged 8 for pupils' access to or use of computers or related materials. For high 9 school pupils, the governing board may assess reasonable fees for fine arts and vocational education courses and for optional services, equipment 10 11 and materials offered to the pupils beyond those required to successfully 12 complete the basic requirements of any other course, except that fees 13 shall not be charged for pupils' access to or use of computers or related materials. Fees assessed pursuant to this paragraph shall be adopted at a 14 15 public meeting after notice has been given to all parents of pupils 16 enrolled at schools in the district and shall not exceed the actual costs 17 of the activities, programs, services, equipment or materials. The 18 governing board shall authorize principals to waive the assessment of all 19 or part of a fee assessed pursuant to this paragraph if it creates an 20 economic hardship for a pupil. For the purposes of this paragraph, 21 "extracurricular activity" means any optional, noncredit, educational or 22 recreational activity that supplements the education program of the school, whether offered before, during or after regular school hours. 23

24 25. Notwithstanding section 15-341, subsection A, paragraphs 7 and 25 9, construct school buildings and purchase or lease school sites, without 26 a vote of the school district electors, if the buildings and sites are 27 totally funded from one or more of the following:

(a) Monies in the unrestricted capital outlay fund, except that the 28 29 estimated cost shall not exceed \$250,000 for a district that uses section 30 15-949.

31 (b) Monies distributed at the direction of the school facilities 32 oversight board established by section 41-5701.02 or by the school 33 facilities division OF SCHOOL FACILITIES within the department of administration pursuant to title 41, chapter 56. 34

(c) Monies specifically donated for the purpose of constructing 35 36 school buildings.

This paragraph does not eliminate the requirement for an election to raise 37 38 revenues for a capital outlay override pursuant to section 15-481 or a 39 bond election pursuant to section 15-491.

40 26. Conduct a background investigation that includes a fingerprint 41 check conducted pursuant to section 41-1750, subsection G for certificated 42 personnel and personnel who are not paid employees of the school district, 43 as a condition of employment. A school district may release the results of a background check to another school district for employment purposes. 44 45 The school district may charge the costs of fingerprint checks to its

1 fingerprinted employee, except that the school district may not charge the 2 costs of fingerprint checks for personnel who are not paid employees of 3 the school district.

4 27. Unless otherwise prohibited by law, sell advertising as 5 follows:

6 (a) Advertisements shall be age appropriate and not promote any 7 substance that is illegal for minors such as alcohol, tobacco and drugs or 8 gambling. Advertisements shall comply with the state sex education policy 9 of abstinence.

10 (b) Advertising approved by the governing board for the exterior of 11 school buses may appear only on the sides of the bus in the following 12 areas:

13 (i) The signs shall be below the seat level rub rail and not extend 14 above the bottom of the side windows.

15 (ii) The signs shall be at least three inches from any required 16 lettering, lamp, wheel well or reflector behind the service door or stop 17 signal arm.

18 (iii) The signs shall not extend from the body of the bus so as to 19 allow a handhold or present a danger to pedestrians.

20 (iv) The signs shall not interfere with the operation of any door 21 or window.

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(v) The signs shall not be placed on any emergency doors.

(c) The school district shall establish an advertisement fund that
 is composed of revenues from the sale of advertising. The monies in an
 advertisement fund are not subject to reversion.

26 28. Assess reasonable damage deposits to pupils in grades seven through twelve for using textbooks, musical instruments, band uniforms or 27 other equipment required for academic courses. The governing board shall 28 29 adopt policies on any damage deposits assessed pursuant to this paragraph at a public meeting called for this purpose after providing notice to all 30 31 parents of pupils in grades seven through twelve in the school district. 32 Principals of individual schools within the district may waive the damage 33 deposit requirement for any textbook or other item if the payment of the 34 damage deposit would create an economic hardship for the pupil. The 35 school district shall return the full amount of the damage deposit for any 36 textbook or other item if the pupil returns the textbook or other item in 37 reasonably good condition within the time period prescribed by the governing board. For the purposes of this paragraph, "in reasonably good 38 condition" means the textbook or other item is in the same or a similar 39 40 condition as it was when the pupil received it, plus ordinary wear and 41 tear.

42 29. Notwithstanding section 15-1105, expend surplus monies in the 43 civic center school fund for maintenance and operations or unrestricted 44 capital outlay if sufficient monies are available in the fund after 45 meeting the needs of programs established pursuant to section 15-1105. 1 30. Notwithstanding section 15-1143, spend surplus monies in the 2 community school program fund for maintenance and operations or 3 unrestricted capital outlay if sufficient monies are available in the fund 4 after meeting the needs of programs established pursuant to section 5 15-1142.

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31. Adopt guidelines to standardize the format of the school report cards required by section 15–746 for schools within the district.

8 32. Adopt policies that require parental notification when a law 9 enforcement officer interviews a pupil on school grounds. Policies 10 adopted pursuant to this paragraph shall not impede a peace officer from 11 performing the peace officer's duties. If the school district governing 12 board adopts a policy that requires parental notification:

13 (a) The policy may provide reasonable exceptions to the parental14 notification requirement.

(b) The policy shall set forth whether and under what circumstances a parent may be present when a law enforcement officer interviews the pupil, including reasonable exceptions to the circumstances under which a parent may be present when a law enforcement officer interviews the pupil, and shall specify a reasonable maximum time after a parent is notified that an interview of a pupil by a law enforcement officer may be delayed to allow the parent to be present.

22 33. Enter into voluntary partnerships with any party to finance with monies other than school district monies and cooperatively design 23 24 school facilities that comply with the adequacy standards prescribed in 25 section 41-5711 and the square footage per pupil requirements pursuant to 26 section 41-5741, subsection D, paragraph 3, subdivision (b). The design plans and location of any such school facility shall be submitted to the 27 school facilities oversight board for approval pursuant to section 28 29 41-5741, subsection 0. If the school facilities oversight board approves the design plans and location of any such school facility, the party in 30 31 partnership with the school district may cause to be constructed and the 32 district may begin operating the school facility before monies are distributed at the direction of the school facilities oversight board 33 pursuant to section 41-5741. Monies distributed from the new school 34 35 facilities fund to a school district in a partnership with another party 36 to finance and design the school facility shall be paid to the school 37 district pursuant to section 41-5741. The school district shall reimburse the party in partnership with the school district from the monies paid to 38 the school district pursuant to section 41-5741, in accordance with the 39 40 voluntary partnership agreement. Before the school facilities oversight 41 board directs the distribution of any monies pursuant to this subsection, 42 the school district shall demonstrate to the school facilities oversight 43 board that the facilities to be funded pursuant to section 41-5741, subsection O meet the minimum adequacy standards prescribed in section 44 45 41-5711. If the cost to construct the school facility exceeds the amount

1 that the school district receives from the new school facilities fund, the 2 partnership agreement between the school district and the other party 3 shall specify that, except as otherwise provided by the other party, any 4 such excess costs shall be the responsibility of the school district. The 5 school district governing board shall adopt a resolution in a public 6 meeting that an analysis has been conducted on the prospective effects of 7 the decision to operate a new school with existing monies from the school 8 district's maintenance and operations budget and how this decision may 9 affect other schools in the school district. If a school district acquires land by donation at an appropriate school site approved by the 10 11 school facilities oversight board and a school facility is financed and 12 built on the land pursuant to this paragraph, the school facilities 13 oversight board shall direct the distribution of an amount equal to twenty 14 percent of the fair market value of the land that can be used for academic purposes. The school district shall place the monies in the unrestricted 15 16 capital outlay fund and increase the unrestricted capital budget limit by 17 the amount of the monies placed in the fund. Monies distributed under 18 this paragraph shall be distributed from the new school facilities fund 19 pursuant to section 41-5741. If a school district acquires land by 20 donation at an appropriate school site approved by the school facilities 21 oversight board and a school facility is financed and built on the land 22 pursuant to this paragraph, the school district shall not receive monies 23 the donation of real property pursuant to section 41-5741, for 24 subsection F. It is unlawful for:

(a) A county, city or town to require as a condition of any land use approval that a landowner or landowners that entered into a partnership pursuant to this paragraph provide any contribution, donation or gift, other than a site donation, to a school district. This subdivision only applies to the property in the voluntary partnership agreement pursuant to this paragraph.

(b) A county, city or town to require as a condition of any land use approval that the landowner or landowners located within the geographic boundaries of the school subject to the voluntary partnership pursuant to this paragraph provide any donation or gift to the school district except as provided in the voluntary partnership agreement pursuant to this paragraph.

37 (c) A community facilities district established pursuant to title 38 48, chapter 4, article 6 to be used for reimbursement of financing the 39 construction of a school pursuant to this paragraph.

40 (d) A school district to enter into an agreement pursuant to this 41 paragraph with any party other than a master planned community party. Any 42 land area consisting of at least three hundred twenty acres that is the 43 subject of a development agreement with a county, city or town entered 44 into pursuant to section 9-500.05 or 11-1101 shall be deemed to be a 45 master planned community. For the purposes of this subdivision, "master 1 planned community" means a land area consisting of at least three hundred 2 twenty acres, which may be noncontiguous, that is the subject of a zoning 3 ordinance approved by the governing body of the county, city or town in 4 which the land is located that establishes the use of the land area as a 5 planned area development or district, planned community development or 6 district, planned unit development or district or other land use category 7 or district that is recognized in the local ordinance of such county, city 8 or town and that specifies the use of such land is for a master planned 9 development.

10 34. Enter into an intergovernmental agreement with a presiding 11 judge of the juvenile court to implement a law-related education program 12 as defined in section 15-154. The presiding judge of the juvenile court 13 may assign juvenile probation officers to participate in a law-related 14 education program in any school district in the county. The cost of 15 juvenile probation officers who participate in the program implemented 16 pursuant to this paragraph shall be funded by the school district.

17 35. Offer to sell outdated learning materials, educational 18 equipment or furnishings at a posted price commensurate with the value of 19 the items to pupils who are currently enrolled in that school district 20 before those materials are offered for public sale.

21 36. If the school district is a small school district as defined in 22 section 15-901, and if allowed by federal law, opt out of federal grant 23 opportunities if the governing board determines that the federal 24 requirements impose unduly burdensome reporting requirements.

25 37. Prescribe and enforce policies and procedures for the emergency 26 administration of inhalers by trained employees of the school district and 27 nurses who are under contract with the school district pursuant to section 28 15-158.

29 38. Develop policies and procedures to allow principals to budget 30 for or assist with budgeting federal, state and local monies.

31 39. Subject to article IX, section 7, constitution of Arizona, the 32 laws pertaining to travel and subsistence, gifts, grants, including 33 federal grants, or devises and policies adopted by the department of 34 education, provide food and beverages at school district events, including 35 official school functions and trainings.

40. NOTWITHSTANDING PARAGRAPHS 9 AND 10 OF THIS SECTION, ENTER INTO
A LEASE FOR SCHOOL BUILDINGS OR GROUNDS, OR BOTH, AS LESSOR, FOR A PERIOD
OF LESS THAN NINETY-NINE YEARS IF BOTH OF THE FOLLOWING ARE MET:

39 (a) THE LESSEE IS A NONPROFIT ENTITY THAT HAS RECEIVED OR WILL
 40 RECEIVE PUBLIC ASSISTANCE TO PROVIDE HOUSING FOR THE BENEFIT OF THE PUBLIC
 41 GOOD. FOR THE PURPOSES OF THIS SUBDIVISION:

42 (i) "PUBLIC ASSISTANCE" MEANS TAX CREDITS OR OTHER GOVERNMENT 43 INCENTIVES.

44 (ii) "PUBLIC GOOD" MEANS SERVING HIGH-NEED OR UNDERSERVED WORKFORCE 45 SECTORS. 1 (b) THE CONSIDERATION FOR THE LEASE INCLUDES AN AGREEMENT THAT THE 2 LESSEE WILL OFFER A MINIMUM NUMBER OF RENTAL UNITS TO SCHOOL DISTRICT 3 EMPLOYEES AT BELOW-MARKET RENTAL RATES. THE TERMS OF THE AGREEMENT, 4 INCLUDING THE MINIMUM NUMBER OF RENTAL UNITS AND THE RENTAL RATES, SHALL 5 BE DETERMINED BY THE SCHOOL DISTRICT AND LESSEE.