

REFERENCE TITLE: access and success special plates.

State of Arizona
House of Representatives
Fifty-seventh Legislature
First Regular Session
2025

HB 2531

Introduced by
Representatives Austin: Abeytia, Contreras L, Contreras P, Crews, Garcia,
Gutierrez, Liguori, Luna-Nájera, Mathis, Simacek, Stahl Hamilton, Villegas

AN ACT

AMENDING SECTIONS 28-2351 AND 28-2403, ARIZONA REVISED STATUTES; AMENDING
TITLE 28, CHAPTER 7, ARTICLE 12, ARIZONA REVISED STATUTES, BY ADDING
SECTION 28-2470.27; AMENDING SECTIONS 28-6501, 28-6991 AND 28-6993,
ARIZONA REVISED STATUTES; RELATING TO SPECIAL PLATES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 28-2351, Arizona Revised Statutes, is amended to
3 read:

4 28-2351. License plate provided; design

5 A. Notwithstanding any other law, the department shall provide to
6 every owner one license plate for each vehicle registered. At the request
7 of the owner and on payment of a fee in an amount prescribed by the
8 director by rule, the department shall provide one additional license
9 plate for a vehicle for which a special plate is requested pursuant to
10 this chapter.

11 B. The license plate shall display the number assigned to the
12 vehicle and to the owner of the vehicle and the name of this state, which
13 may be abbreviated. The director shall coat the license plate with a
14 reflective material that is consistent with the determination of the
15 department regarding the color and design of license plates and special
16 plates. The director shall design the license plate and the letters and
17 numerals on the license plate to be of sufficient size to be plainly
18 readable during daylight from a distance of one hundred feet. In addition
19 to the standard license plate issued for a trailer before August 12, 2005,
20 the director shall issue a license plate for trailers that has a design
21 that is similar to the standard size license plate for trailers but that
22 is the same size as the license plate for motorcycles. The trailer owner
23 shall notify the department which size license plate the owner wants for
24 the trailer.

25 C. In addition to the requirements prescribed in subsection B of
26 this section, for all license plates, including all special plates, that
27 are designed or redesigned on or after September 24, 2022:

28 1. The background color of the license plate shall contrast
29 significantly with the color of the letters and numerals on the license
30 plate and with the name of this state on the license plate.

31 2. The name of this state shall appear on the license plate in
32 capital letters in sans serif font and be three-fourths of an inch in
33 height.

34 D. Notwithstanding any other law, the department shall not contract
35 with a nongovernmental entity to purchase or secure reflective material
36 for the plates issued by the department unless the department has made a
37 reasonable effort to secure qualified bids or proposals from as many
38 individual responsible respondents as possible.

39 E. The department shall determine the color and design of the
40 license plate subject to the requirements prescribed by subsections B and
41 C of this section. All plates issued by the department, except the plates
42 that are issued pursuant to sections 28-2404, 28-2412, 28-2413, 28-2414,
43 28-2416, 28-2416.01, 28-2417 through ~~28-2470.26~~ 28-2470.27, 28-2472,
44 28-2473, 28-2474, 28-2475, 28-2476 and 28-4533 and article 14 of this

chapter, shall be the same color as and similar in design to the license plate as determined by the department.

F. A passenger motor vehicle that is rented without a driver shall receive the same type of license plate as is issued for a private passenger motor vehicle.

Sec. 2. Section 28-2403, Arizona Revised Statutes, is amended to read:

28-2403. Special plates; transfers; violation; classification

A. Except as otherwise provided in this article, the department shall issue or renew special plates in lieu of the regular license plates pursuant to the following conditions and procedures and only if the requirements prescribed by this article for the requested special plates are met:

1. Except as provided in sections 28-2416 and 28-2416.01, a person who is the registered owner of a vehicle registered with the department or who applies for an original or renewal registration of a vehicle may submit to the department a completed application form as prescribed by the department with the fee prescribed by section 28-2402 for special plates in addition to the registration fee prescribed by section 28-2003.

2. Except for plates issued pursuant to sections 28-2404, 28-2412, 28-2413, 28-2414, 28-2416, 28-2416.01, 28-2417 through ~~28-2470.26~~ 28-2470.27, 28-2472, 28-2473, 28-2474, 28-2475 and 28-2476 and article 14 of this chapter, the special plates shall be the same color as and similar to the design of the regular license plates that is determined by the department.

3. Except as provided in section 28-2416, the department shall issue special plates only to the owner or lessee of a vehicle that is currently registered, including any vehicle that has a declared gross weight, as defined in section 28-5431, of twenty-six thousand pounds or less.

4. Except as provided in sections 28-2416 and 28-2416.01, the department shall charge the fee prescribed by section 28-2402 for each annual renewal of special plates in addition to the registration fee prescribed by section 28-2003.

B. Except as provided in sections 28-2416 and 28-2416.01, on notification to the department and on payment of the transfer fee prescribed by section 28-2402, a person who is issued special plates may transfer the special plates to another vehicle the person owns or leases. Persons who are issued special plates for hearing impaired persons pursuant to section 28-2408 and international symbol of access special plates pursuant to section 28-2409 are exempt from the transfer fee. If a person who is issued special plates sells, trades or otherwise releases ownership of the vehicle on which the plates have been displayed, the person shall immediately report the transfer of the plates to the department or the person shall surrender the plates to the department as

1 prescribed by the director. It is unlawful for a person to whom the
2 plates have been issued to knowingly allow them to be displayed on a
3 vehicle except the vehicle authorized by the department.

4 C. The special plates shall be affixed to the vehicle for which
5 registration is sought in lieu of the regular license plates.

6 D. A person is guilty of a class 3 misdemeanor who:

7 1. Violates subsection B of this section.

8 2. Fraudulently gives false or fictitious information in the
9 application for or renewal of special plates or placards issued pursuant
10 to this article.

11 3. Conceals a material fact or otherwise commits fraud in the
12 application for or renewal of special plates or placards issued pursuant
13 to this article.

14 Sec. 3. Title 28, chapter 7, article 12, Arizona Revised Statutes,
15 is amended by adding section 28-2470.27, to read:

16 28-2470.27. Community college access and success special
17 plates; fund; definition

18 A. IF, BY DECEMBER 31, 2025, AN ENTITY PAYS \$32,000 TO THE
19 DEPARTMENT FOR THE IMPLEMENTATION OF THIS SECTION, THE DEPARTMENT SHALL
20 ISSUE COMMUNITY COLLEGE ACCESS AND SUCCESS SPECIAL PLATES. THE COMMUNITY
21 COLLEGE ACCESS AND SUCCESS SPECIAL PLATES SHALL HAVE THE SAME COLOR AND
22 DESIGN AS THE COLLEGIATE LICENSE PLATES ISSUED ON OR BEFORE DECEMBER 31,
23 1992, EXCEPT THAT ON THE REQUEST OF A COMMUNITY COLLEGE DISTRICT, THE
24 DEPARTMENT MAY REVISE THE COLOR AND DESIGN OF THE COMMUNITY COLLEGE ACCESS
25 AND SUCCESS SPECIAL PLATE AS APPROPRIATE FOR THE COMMUNITY COLLEGE
26 DISTRICT. THE DIRECTOR MAY ALLOW A REQUEST FOR COMMUNITY COLLEGE ACCESS
27 AND SUCCESS SPECIAL PLATES TO BE COMBINED WITH A REQUEST FOR PERSONALIZED
28 SPECIAL PLATES. IF THE DIRECTOR ALLOWS SUCH A COMBINATION, THE REQUEST
29 SHALL BE IN A FORM PRESCRIBED BY THE DIRECTOR AND IS SUBJECT TO THE FEES
30 FOR THE PERSONALIZED SPECIAL PLATES IN ADDITION TO THE FEES REQUIRED FOR
31 THE COMMUNITY COLLEGE ACCESS AND SUCCESS SPECIAL PLATES.

32 B. OF THE \$25 FEE REQUIRED BY SECTION 28-2402 FOR THE ORIGINAL
33 SPECIAL PLATES AND FOR THE RENEWAL OF SPECIAL PLATES, \$8 IS A SPECIAL
34 PLATE ADMINISTRATION FEE AND \$17 IS AN ANNUAL DONATION.

35 C. THE DEPARTMENT SHALL DEPOSIT, PURSUANT TO SECTIONS 35-146 AND
36 35-147, ALL SPECIAL PLATE ADMINISTRATION FEES IN THE STATE HIGHWAY FUND
37 ESTABLISHED BY SECTION 28-6991 AND SHALL TRANSMIT ALL DONATIONS COLLECTED
38 PURSUANT TO THIS SECTION TO THE COMMUNITY COLLEGE ACCESS AND SUCCESS
39 SPECIAL PLATE FUND ESTABLISHED BY THIS SECTION.

40 D. THE COMMUNITY COLLEGE ACCESS AND SUCCESS SPECIAL PLATE FUND IS
41 ESTABLISHED CONSISTING OF MONIES DEPOSITED PURSUANT TO THIS SECTION. THE
42 DIRECTOR SHALL ADMINISTER THE FUND. THE FIRST \$32,000 IN THE FUND SHALL
43 BE REIMBURSED TO THE ENTITY THAT PAID THE IMPLEMENTATION FEE TO THE
44 DEPARTMENT PURSUANT TO SUBSECTION A OF THIS SECTION. NOT MORE THAN TEN
45 PERCENT OF THE MONIES DEPOSITED IN THE FUND ANNUALLY SHALL BE USED FOR THE

1 COST OF ADMINISTERING THE FUND. MONIES IN THE FUND ARE CONTINUOUSLY
2 APPROPRIATED.

3 E. THE DIRECTOR SHALL ANNUALLY ALLOCATE MONIES FROM THE FUND TO AN
4 ENTITY THAT IS QUALIFIED UNDER SECTION 501(c)(3) OF THE UNITED STATES
5 INTERNAL REVENUE CODE FOR FEDERAL INCOME TAX PURPOSES. THE ENTITY MUST:

6 1. HAVE A MISSION TO PROVIDE A SAFE, INCLUSIVE AND SUPPORTIVE
7 ENVIRONMENT WHERE A COMMUNITY COLLEGE DISTRICT'S EMPLOYEES AND STUDENTS
8 WHO IDENTIFY AS LESBIAN, GAY, BISEXUAL, TRANSGENDER, INTERSEX, QUEER,
9 QUESTIONING OR ASEXUAL ARE VALUED AND EMPOWERED TO BE THEIR AUTHENTIC
10 SELVES WITHOUT THE FEAR OF LOSS OF OPPORTUNITY, RESPECT, DIGNITY AND
11 ACCEPTANCE.

12 2. BE HEADQUARTERED IN THIS STATE.

13 3. HAVE BEEN FOUNDED IN 2006.

14 4. PROVIDE SCHOLARSHIPS TO STUDENTS WHO IDENTITY AS LESBIAN, GAY,
15 BISEXUAL, TRANSGENDER, INTERSEX, QUEER, QUESTIONING OR ASEXUAL.

16 5. TRANSFORM LIVES THROUGH EDUCATION.

17 F. ON NOTICE FROM THE DIRECTOR, THE STATE TREASURER SHALL INVEST
18 AND DIVEST MONIES IN THE FUND AS PROVIDED BY SECTION 35-313, AND MONIES
19 EARNED FROM INVESTMENT SHALL BE CREDITED TO THE FUND.

20 G. FOR THE PURPOSES OF THIS SECTION, "COMMUNITY COLLEGE DISTRICT"
21 HAS THE SAME MEANING PRESCRIBED IN SECTION 28-2412.

22 Sec. 4. Section 28-6501, Arizona Revised Statutes, is amended to
23 read:

24 28-6501. Definition of highway user revenues

25 In this article, unless the context otherwise requires or except as
26 otherwise provided by statute, "highway user revenues" means all monies
27 received in this state from licenses, taxes, penalties, interest and fees
28 authorized by the following:

29 1. Chapters 2, 7, 8 and 15 of this title, except for:

30 (a) The special plate administration fees prescribed in sections
31 28-2404, 28-2407, 28-2412 through ~~28-2470.26~~ 28-2470.27 and 28-2514.

32 (b) The donations prescribed in sections 28-2404, 28-2407, 28-2412
33 through 28-2415, 28-2417 through ~~28-2470.26~~ 28-2470.27, 28-2473, 28-2474,
34 28-2475 and 28-2476.

35 2. Section 28-1177.

36 3. Chapters 10 and 11 of this title.

37 4. Chapter 16, articles 1, 2 and 4 of this title, except as
38 provided in sections 28-5926 and 28-5927.

39 Sec. 5. Section 28-6991, Arizona Revised Statutes, is amended to
40 read:

41 28-6991. State highway fund; sources

42 The state highway fund is established that consists of:

43 1. Monies distributed from the Arizona highway user revenue fund
44 pursuant to chapter 18 of this title.

45 2. Monies appropriated by the legislature.

1 3. Monies received from donations for the construction, improvement
2 or maintenance of state highways or bridges. These monies shall be
3 credited to a special account and shall be spent only for the purpose
4 indicated by the donor.

5 4. Monies received from counties or cities under cooperative
6 agreements, including proceeds from bond issues. The state treasurer
7 shall deposit these monies to the credit of the fund in a special account
8 on delivery to the treasurer of a concise written agreement between the
9 department and the county or city stating the purposes for which the
10 monies are surrendered by the county or city, and these monies shall be
11 spent only as stated in the agreement.

12 5. Monies received from the United States under an act of Congress
13 to provide aid for the construction of rural post roads, but monies
14 received on projects for which the monies necessary to be provided by this
15 state are wholly derived from sources mentioned in paragraphs 2 and 3 of
16 this section shall be allotted by the department and deposited by the
17 state treasurer in the special account within the fund established for
18 each project. On completion of the project, on the satisfaction and
19 discharge in full of all obligations of any kind created and on request of
20 the department, the treasurer shall transfer the unexpended balance in the
21 special account for the project into the state highway fund, and the
22 unexpended balance and any further federal aid thereafter received on
23 account of the project may be spent under the general provisions of this
24 title.

25 6. Monies in the custody of an officer or agent of this state from
26 any source that is to be used for the construction, improvement or
27 maintenance of state highways or bridges.

28 7. Monies deposited in the state general fund and arising from the
29 disposal of state personal property belonging to the department.

30 8. Receipts from the sale or disposal of any or all other property
31 held by the department and purchased with state highway monies.

32 9. Monies generated pursuant to section 28-410.

33 10. Monies distributed pursuant to section 28-5808, subsection B,
34 paragraph 2, subdivision (d).

35 11. Monies deposited pursuant to sections 28-1143, 28-2353 and
36 28-3003.

37 12. Except as provided in section 28-5101, the following monies:

38 (a) Monies deposited pursuant to section 28-2206 and section
39 28-5808, subsection B, paragraph 2, subdivision (e).

40 (b) \$1 of each registration fee and \$1 of each title fee collected
41 pursuant to section 28-2003.

42 (c) \$2 of each late registration penalty collected by the director
43 pursuant to section 28-2162.

44 (d) The air quality compliance fee collected pursuant to section
45 49-542.

1 (e) The special plate administration fees collected pursuant to
2 sections 28-2404, 28-2407, 28-2412 through 28-2416, 28-2416.01, 28-2417
3 through ~~28-2470.26~~ 28-2470.27 and 28-2514.

4 (f) Monies collected pursuant to sections 28-372, 28-2155 and
5 28-2156 if the director is the registering officer.

6 13. Monies deposited pursuant to chapter 5, article 5 of this
7 title.

8 14. Donations received pursuant to section 28-2269.

9 15. Dealer and registration monies collected pursuant to section
10 28-4304.

11 16. Abandoned vehicle administration monies deposited pursuant to
12 section 28-4804.

13 17. Monies deposited pursuant to section 28-710, subsection D,
14 paragraph 2.

15 18. Monies deposited pursuant to section 28-2065.

16 19. Monies deposited pursuant to section 28-7311.

17 20. Monies deposited pursuant to section 28-7059.

18 21. Monies deposited pursuant to section 28-1105.

19 22. Monies deposited pursuant to section 28-2448, subsection D.

20 23. Monies deposited pursuant to section 28-3415.

21 24. Monies deposited pursuant to section 28-3002, subsection A,
22 paragraph 14.

23 25. Monies deposited pursuant to section 28-7316.

24 26. Monies deposited pursuant to section 28-4302.

25 27. Monies deposited pursuant to section 28-3416.

26 28. Monies deposited pursuant to section 28-4504.

27 29. Monies deposited pursuant to section 28-2098.

28 30. Monies deposited pursuant to sections 28-2321, 28-2324,
29 28-2325, 28-5474, 28-5739, 28-5863 and 28-5864.

30 Sec. 6. Section 28-6993, Arizona Revised Statutes, is amended to
31 read:

32 28-6993. State highway fund; authorized uses

33 A. Except as provided in subsection B of this section and section
34 28-6538, the state highway fund shall be used for any of the following
35 purposes in strict conformity with and subject to the budget as provided
36 by this section and by sections 28-6997 through 28-7003:

37 1. To pay salaries, wages, necessary travel expenses and other
38 expenses of officers and employees of the department and the incidental
39 office expenses, including telegraph, telephone, postal and express
40 charges and printing, stationery and advertising expenses.

1 2. To pay for both:

2 (a) Equipment, supplies, machines, tools, department offices and
3 laboratories established by the department.

4 (b) The construction and repair of buildings or yards of the
5 department.

6 3. To pay the cost of both:

7 (a) Engineering, construction, improvement and maintenance of state
8 highways and parts of highways forming state routes.

9 (b) Highways under cooperative agreements with the United States
10 that are entered into pursuant to this chapter and an act of Congress
11 providing for the construction of rural post roads.

12 4. To pay land damages incurred by reason of establishing, opening,
13 altering, relocating, widening or abandoning portions of a state route or
14 state highway.

15 5. To reimburse the department revolving account.

16 6. To pay premiums on authorized indemnity bonds and on
17 compensation insurance under the workers' compensation act.

18 7. To defray lawful expenses and costs required to administer and
19 carry out the intent, purposes and provisions of this title, including
20 repayment of obligations entered into pursuant to this title, payment of
21 interest on obligations entered into pursuant to this title, repayment of
22 loans and other financial assistance, including repayment of advances and
23 interest on advances made to the department pursuant to section 28-7677,
24 and payment of all other obligations and expenses of the board and
25 department pursuant to chapter 21 of this title.

26 8. To pay lawful bills and charges incurred by the state engineer.

27 9. To acquire, construct or improve entry roads to state parks or
28 roads within state parks.

29 10. To acquire, construct or improve entry roads to state prisons.

30 11. To pay the cost of relocating a utility facility pursuant to
31 section 28-7156.

32 12. For the purposes provided in subsections C, D and E of this
33 section and sections 28-1143, 28-2353 and 28-3003.

34 13. To pay the cost of issuing an Arizona centennial special plate
35 pursuant to section 28-2448.

36 14. To pay for all of the following:

37 (a) The enforcement by the department of public safety and the
38 department of transportation of vehicle safety requirements within
39 twenty-five miles of the border between this state and Mexico.

40 (b) Costs related to procuring electronic equipment, automated
41 systems or improvements to existing electronic equipment or automated
42 systems for relieving vehicle congestion at ports of entry on the border
43 between this state and Mexico.

(c) Constructing, maintaining and upgrading transportation facilities, including roads, streets and highways, approved by the board within twenty-five miles of the border between this state and Mexico.

(d) As approved by the board, constructing and maintaining transportation facilities in the CANAMEX high priority corridor as defined in section 332 of the national highway system designation act of 1995 (P.L. 104-59; 109 Stat. 568).

(e) Activities of the department that include collecting transportation and trade data in the United States and Mexico for the purposes of constructing transportation facilities, improving public safety, improving truck processing time and relieving congestion at ports of entry on the border between this state and Mexico. The department may enter into an agreement with the Arizona-Mexico commission and provide funding to the commission for the purposes of this subdivision.

(f) A commitment or investment necessary for the department or another agency of this state to obtain federal monies that are designated for expenditure pursuant to this section.

B. For each fiscal year, the department of transportation shall allocate and transfer monies in the state highway fund to the department of public safety for funding a portion of highway patrol costs in eight installments in each of the first eight months of a fiscal year that do not exceed \$10,000,000.

C. Subject to legislative appropriation, the department may use the monies in the state highway fund as prescribed in section 28-6991, paragraph 12 to carry out the duties imposed by this title for registration or titling of vehicles, to operate joint title, registration and driver licensing offices, to cover the administrative costs of issuing the air quality compliance sticker, modifying the year validating tab and issuing the windshield sticker and to cover expenses and costs in issuing special plates pursuant to sections 28-2404, 28-2407, 28-2412 through ~~28-2470.26~~ 28-2470.27 and 28-2514.

D. The department shall use monies deposited in the state highway fund pursuant to chapter 5, article 5 of this title only as prescribed by that article.

E. Monies deposited in the state highway fund pursuant to section 28-2269 shall be used only as prescribed by that section.

F. Monies deposited in the state highway fund pursuant to section 28-710, subsection D, paragraph 2 shall only be used for state highway work zone traffic control devices.

G. The department may exchange monies distributed to the state highway fund pursuant to section 28-6538, subsection A, paragraph 1 for local government surface transportation program federal monies suballocated to councils of government and metropolitan planning organizations if the local government scheduled to receive the federal monies concurs. An exchange of state highway fund monies pursuant to this

1 subsection shall be in an amount that is at least equal to ninety percent
2 of the federal obligation authority that exists in the project for which
3 the exchange is proposed.

4 H. The department shall use monies deposited in the state highway
5 fund pursuant to section 28-1105, subsection A, paragraph 2, subdivision
6 (a) only for a transportation facility that is located within twenty
7 drivable miles of the international port of entry and shall spend the
8 monies proportionally based on the amount of total monies collected
9 pursuant to section 28-1105, subsection A, paragraph 2, subdivision (a).
10 For the purposes of this subsection, "transportation facility" means a
11 highway or a state route or a county, city or town road that is used by a
12 commercial vehicle or a commercial vehicle combination for which an axle
13 fee is paid pursuant to section 28-5474.